Public Document Pack



Service Director – Legal, Governance and Commissioning

Julie Muscroft

The Democracy Service

Civic Centre 3

High Street

Huddersfield

HD1 2TG

Tel: 01484 221000

Please ask for: Carol Tague

Email: carol.tague@kirklees.gov.uk

Tuesday 27 August 2019

Notice of Meeting

Dear Member

Licensing Panel

The Licensing Panel will meet in the Meeting Room 3 - Town Hall, Huddersfield at 9.30 am on Wednesday 4 September 2019.

The items which will be discussed are described in the agenda and there are reports attached which give more details.

Julie Muscroft

Service Director - Legal, Governance and Commissioning

Kirklees Council advocates openness and transparency as part of its democratic processes. Anyone wishing to record (film or audio) the public parts of the meeting should inform the Chair/Clerk of their intentions prior to the meeting.

The Licensing Panel members are:-

Member

Councillor Amanda Pinnock (Chair) Councillor David Hall Councillor Terry Lyons

Agenda Reports or Explanatory Notes Attached

Pages 1 - 2 1: Minutes of Previous Meeting To approve the Minutes of the meeting of the Panel held on 24 July 2019. 2: 3 - 4 Interests The Councillors will be asked to say if there are any items on the Agenda in which they have disclosable pecuniary interests, which would prevent them from participating in any discussion of the items or participating in any vote upon the items, or any other interests. 3: Admission of the Public Most debates take place in public. This only changes when there is a need to consider certain issues, for instance, commercially sensitive information or details concerning an individual. You will be told at this point whether there are any items on the Agenda which are to be discussed in private. 4: **Deputations/Petitions** The Committee will receive any petitions and hear any deputations from members of the public. A deputation is where up to five people can attend the meeting and make a presentation on some particular issue of concern. A member of the public can also hand in a petition at the meeting but that petition should relate to something on which the body has powers and responsibilities. In accordance with Council Procedure Rule 10 (2), Members of the Public should provide at least 24 hours' notice of presenting a deputation.

The Committee will hear any questions from the general public.

5:

Public Question Time

Agenda Item 1

Contact Officer: Jenny Bryce-Chan

KIRKLEES COUNCIL

LICENSING PANEL

Wednesday 24th July 2019

Present: Councillor Amanda Pinnock (Chair)

Councillor Karen Allison Councillor Christine Iredale

1 Interests

No interests were declared.

2 Admission of the Public

That all agenda items be considered in public session.

3 Deputations/Petitions

No deputations or petitions were received.

4 Public Question Time

No questions were asked.

5 Application for the Grant of a Premises Licence: Shakeal Mini Market, 75a Swan Lane, Lockwood, Huddersfield, HD1 3UB

The Panel considered an application for the Grant of a Premises Licence in respect of Shakeal Mini Market, 75a Swan Lane, Lockwood, Huddersfield HD1 3UB.

The Licensing Officer outlined the application advising the Panel that on the 28th May 2019, the Licensing Department received an application for the grant of a premises licence. The licensable activity applied for was for the supply of alcohol off the premises.

In response to the application, two representations were received, one from West Yorkshire Police and one from a member of the public. Both representations advocated that should the application be granted the licensing objectives in respect of, Public Nuisance, Prevention of Crime and Disorder, Protection of Children from Harm and Public Safety would not be achieved.

The Panel was informed that while under normal circumstances, the new application would have been taken on face value, when this application was compared to the previous premise licence that had recently lost its licence, they appeared to be identical. All that seemed to have happened is that the new applicant had cut and pasted the previous application.

Representation was made on behalf of the applicant and the Panel was informed that the problem is not with the premises which is only bricks and mortar but with the previous owner and once the management changes the problems can go away. The

Licensing Panel - 24 July 2019

revocation of the premises licence was due to the reckless acts of the previous manager who has no connection with the new applicant.

The applicant gave assurances that invoices of all alcohol and tobacco purchase would be kept and made available for inspection by Responsible authorities. In addition the applicant agreed to a minor amendment to the application form.

Following careful consideration of all the representations both verbally and in writing, the Panel decided that:

RESOLVED - That the application for the Grant of a Premises Licence, Shakeal Mini Market, 75a Swan Lane, Lockwood, Huddersfield, HD1 3UB be granted as stipulated in the application.

	KIRKLEES COUNCIL	COUNCIL		
	COUNCIL/CABINET/COMMITTEE MEETINGS ETC DECLARATION OF INTERESTS Licensing Panel	BINET/COMMITTEE MEETINGS ET LARATION OF INTERESTS Licensing Panel	ပ	
Name of Councillor				
Item in which you have an interest	Type of interest (eg a disclosable pecuniary interest or an "Other Interest")	Does the nature of the interest require you to withdraw from the meeting while the item in which you have an interest is under consideration? [Y/N]	Brief description of your interest	1
				T
				T
Signed:	Dated:			1

NOTES

Disclosable Pecuniary Interests

If you have any of the following pecuniary interests, they are your disclosable pecuniary interests under the new national rules. Any reference to spouse or civil partner includes any person with whom you are living as husband or wife, or as if they were your civil partner.

Any employment, office, trade, profession or vocation carried on for profit or gain, which you, or your spouse or civil partner, undertakes.

Any payment or provision of any other financial benefit (other than from your council or authority) made or provided within the relevant period in respect of any expenses incurred by you in carrying out duties as a member, or towards your election expenses.

Any contract which is made between you, or your spouse or your civil partner (or a body in which you, or your spouse or your civil partner, has a beneficial interest) and your council or authority -

- under which goods or services are to be provided or works are to be executed; and
 - which has not been fully discharged.

Any beneficial interest in land which you, or your spouse or your civil partner, have and which is within the area of your council or authority.

Any licence (alone or jointly with others) which you, or your spouse or your civil partner, holds to occupy land in the area of your council or authority for a month or longer Any tenancy where (to your knowledge) - the landlord is your council or authority; and the tenant is a body in which you, or your spouse or your civil partner, has a beneficial interest.

Any beneficial interest which you, or your spouse or your civil partner has in securities of a body where -

- (a) that body (to your knowledge) has a place of business or land in the area of your council or authority; and
- if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that which you, or your spouse or your civil partner, has a beneficial interest exceeds one hundredth of the total issued share capital of that class.



Agenda Item 6

Name of meeting: Licensing Panel

Date: Wednesday 4th September 2019, at 9.30am – Huddersfield Town

Hall, Ramsden Street, Huddersfield

Title of report: Application for Review Hearing under S51 Licensing Act 2003 –

KAAY OFF LICENCE - 187 Blackmoorfoot Road, Crosland Moor,

Huddersfield

Purpose of report: To determine the application

Key Decision - Is it likely to result in spending or saving £250k or more, or to have a significant effect on two or more electoral wards?	Not applicable
Key Decision - Is it in the Council's Forward Plan (key decisions and private reports?)	Not applicable
The Decision - Is it eligible for call in by Scrutiny?	Not applicable
Date signed off by <u>Strategic Director</u> & name	Russell Williams – Group Leader Licensing (as agreed by Karl Battersby – Strategic Director – Economy and Infrastructure)
Is it also signed off by the Service Director (Finance)?	Not applicable
Is it also signed off by the Service Director for Legal Governance and Commissioning?	Not applicable
Cabinet member portfolio	Clir Rob Walker

Electoral wards affected: Crosland Moor & Netherton

Ward councillors consulted: Not Applicable

Public or private: Public

GDPR Implications:

GDPR has been considered and appropriate sections of the report have been amended

1 Summary

- 1.1 On 11th July 2019 West Yorkshire Police made an application for the review of the premises licence under Section 51(1) of the Licensing Act 2003. The applicant believes that the licensing objectives of the prevention of crime and disorder, public safety and protection of children from harm are not being achieved at the premises.
- 1.2 Full details of the grounds for the review are contained in the attached review application at **Appendix A**.

2 Information required to take a decision

Background

2.1 On 11th July 2019 a multi-agency visit took place at Kaay Off Licence, at the time of the visit officers found an artificial wall with a concealed compartment which contained 267 packets of cigarettes, approx. retail value £2670, forty five pouches of 50g hand rolling tobacco approx. retail value £1080.

During the visit officers discovered that the electric metre was being bypassed and a number of items were seized from the premises.

West Yorkshire Police recommend revocation of the premises licence. A copy of the review application and the grounds of review is attached at **Appendix A**.

2.2 The current premises licence was first issued on the 22nd August 2005, under premises licence number PR(A)0079 a copy of the premises licence is attached at **Appendix B.**

Licensing Policy

Members considering the application should take note of the Authority's Statement of Licensing Policy, which provides the following guidance on how Members should approach the application and representation:

1.0 - Executive Summary

1.2 In exercising its duties and responsibilities under the terms of the Licensing Act 2003, the Council will operate within the statements and procedures mentioned in this policy statement. Notwithstanding this statement, all applications will be treated on their merits and judged accordingly. The council will have regard to any relevant guidance issued by the Secretary of State in exercising its powers under the Act.

2.0 – Purpose and Scope of the Licensing Policy

2.7 The Licensing Authority recognises that each licence application must be considered on its own individual merits in the context of the four licensing objectives, and that unless relevant representations are received from responsible authority's or interested parties, there is no provision for a Licensing Authority to impose conditions on a licence other than those proposed within an application. Only conditions which have been volunteered by the applicant or which have been determined at a Licensing Panel hearing can be attached to a licence or certificate. If no relevant representations are made in respect of an application, the Licensing Authority is obliged to issue the licence on the terms sought.

Licensing Objectives.

- 1. Public Safety
- 2. Prevention of crime & disorder
- 3. Prevention of public nuisance
- 4. Protection of children from harm

Secretary of State Guidance

Members also need to consider statutory guidance issued, by the Secretary of State, under Section 182 of the Licensing Act 2003. As the review relates to prevention of crime and disorder and public safety, Members attention is drawn to Section 2 of this Guidance, the relevant parts of which may be found at **Appendix C.**

3 Implications for the Council

3.1 Working with People

Residents of Kirklees need to be confident that under the Licensing Act 2003 licence holders are in a position to uphold the four licensing objectives. The committee is required to take appropriate and necessary action against licence holders where they fall short of their duties under the Licensing Act 2003. This will support both the licensing objectives and support the corporate outcomes of citizens in Kirklees living in cohesive communities, feeling safe and protected from harm.

3.2 Working with Partners

The Council's licensing team work closely with partnering agencies, named 'Responsible Authorities' under the Licensing Act 2003. Responsible Authorities include Planning, West Yorkshire Police, Trading Standards, Environmental Health, Fire Service, and Safe Guarding Children team.

3.3 Place Based Working

Working closely with Responsible Authorities the Licensing Authority can address issues within the districts that make up Kirklees.

3.4 Improving outcomes for children

The key objective of the Licensing Act is the protection of children from harm, and any decision made by the Council, in its capacity as Licensing Authority, will have to have regards to this objective.

3.5 Other (e.g. Legal/Financial or Human Resources)

In determining the application Members should have regard to the Authority's licensing policy statement and the Secretary of State's Guidance. The applicant or any other person who made relevant representations in relation to the application are a right of appeal to the Magistrates' court.

4 Consultees and their opinions

4.1 Consultation has taken place in accordance with the Act, and no further representations have been received.

5 Next steps and timelines

- 5.1 When determining the review application Members, having had regard to the information in the application, may take any of the following steps as they consider appropriate:
 - a) Modify the conditions of the premises licence (which includes adding new conditions or any alteration or omission of an existing condition), for example, by reducing the hours of opening or by requiring door supervisors at particular times;
 - b) Exclude a licensable activity from the scope of the licence, for example, to exclude the performance of live music or playing of recorded music (where it is not within the incidental live and recorded music exemption)
 - c) Remove the designated premises supervisor, for example, because they consider that the problems are the result of poor management;
 - d) Suspend the licence for a period not exceeding three months;
 - e) Revoke the licence.
- 5.2 Findings on any issues of fact should be on the balance of probability.
- 5.3 In arriving at a decision Members must have regard to the relevant provisions of statutory guidance and the licensing policy statement and reasons must be given for any departure.
- 5.4 The decision should be based on the individual merits of the application.

6 Officer recommendations and reasons

6.1 Members of the Panel are requested to determine the application

7 Cabinet portfolio holder's recommendations

7.1 Not applicable

8 Contact officer

Rox Javaid, Licensing Officer, Licensing Service Tel:01484 221000 ext. 70545 Email:rox.javaid@kirklees.gov.uk

9 Background Papers and History of Decisions

- 9.1 Appendix A Review Application
- 9.2 Appendix B Copy of Premises Licence
- 9.3 Appendix C Secretary of States Guidance

10 Strategic Director responsible

Karl Battersby – Strategic Director Economy and Infrastructure

Tel: 01484 221000

Email: karl.battersby@kirklees.gov.uk



APPENDIX A.

1 7 JUL 2019



APPLICATION FOR THE REVIEW OF A PREMISES LICENCE OR CLUB PREMISES CERTIFICATE **UNDER THE LICENSING ACT 2003**

Please read the following instructions first

Before completing this form, please read the guidance notes at the end of the form. If you are completing this form by hand, please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records.

l,	(insert	name	of	applicant)	
----	---------	------	----	------------	--

Richard Woodhead

- Apply for the review of a Premises Licence under Section 51
- Apply for the review of a Club Premises Certific

premises described in Part 1 below	r Section 87 of the Licensing Act 2003 for the	
Part 1 – Premises or Club Premises details		
Postal address of premises or, if none, Ordnance Survey map reference or description:		
MAAY OFF LICENCE	reference or description:	
187 Blackmoorfoot Road		
Town/City: HUDDERSFIELD	Postcode: HD4 5RL	
Name of premises licence holder or club holding club premises certificate (if known):		
(service holder of club holding club premises certificate (if known):		
Number of premises licence or club premises certificate (if known). PP(A)0070	
Promode definition (ii known): PR(A)0079	
Part 2 – Applicant details		
Please 'check' appropriate box(es)		
lam:		
An interested party (please complete A or B below)		
(a) a person living in the vicinity of the premises		
(b) a body representing persons living in the vicinity of the premises		
(c) a person involved in business in the vicinity of the premises		
(d) a body representing persons involved in business in the vicinity of the premises		
A responsible authority (please complete C helow)		
3. A member of the club to which this application relates (please	complete A helow)	
A – Details of individual applicant		
Mr		
Surname: Forename(s):		
am 18 years old or over:		
Current postal address if different from premises		
address: Town/City:	Postcode:	
Daytime contact telephone number:	. 55,5545.	
-mail address (optional):		

B – Details of other applicant	
Surname: Forename Address:	(s):
Town/City: Daytime contact telephone number: E-mail address (optional):	Postcode:
C – Details of responsible authority applicant Other title, e.g. R Mr	
Surname: Woodhead Forename(s Address: West Yorkshire Police Licen	·
Town/City: Huddersfiel Daytime contact telephone number: E-mail address (optional):	d Postcode: HD1 6LG
This application to review relates to the following licensing (a) The prevention of crime and disorder (b) Public Safety	
(c) The prevention of public nuisance(d) The protection of children from harm	
State the ground(s) for review (please read Guidance note	÷ 1):
The management of the shop has led to licensing Abstraction of electricity has been discovered, and disorder, and public safety.	g objectives being impacted upon. impacting on the protection of children, crime
An extendable baton was found within the trading kept in the trading area.	ng area, with no legitimate reason for it being
A large amount of none duty paid tobacco-produc	ets-were found within the store.

made them:	ore relating to this premises, please state what they were and when y
Please 'check' appropriate box(es)	
, , , , , , , , , , , , , , , , , , , ,	n and enclosures to the responsible authorities and the olding the club premises certificate, as appropriate
I understand that if I do not co rejected	mply with the above requirements, my application will be
It is an offence, liable on conviction of the Licensing Act 2003, to ma	to a fine up to Level 5 on the standard scale, under Section 158 ke a false statement in, or in connection with this application
Part 3 – Signatures (please read Guidan	ce note 3)
Signature of applicant or applicant's signing on behalf of the applicant, plea	solicitor or other duly authorised agent (see guidance note 4). It see state in what capacity:
Signature:	Date: 17th July 101
contact name (where not previously gi	iven) and postal address for correspondence associated with this
pplication (please read Guidance note 5):	to correspondence associated with this
Surname:	Forename(s):
ddress:	r orename(s).
Town /0'4	
Town/City: elephone number (if any):	Postcode:
you would prefer us to correspond with ou using an e-mail address, please state our e-mail address (optional):	
	Notes for Guidance
The ground(s) for review must be based	on one of the live

1. The ground(s) for review must be based on one of the licensing objectives.

2. Please list any additional information or details for example dates of problems which are included in the

The application form must be signed.
 An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual

This is the address which we shall use to correspond with you about this application.

Please provide as much information as possible to support the application (please read Guidance note 2)

A joint partnership operation was put into place linking West Yorkshire police, trading standards and the local authority It was carried out in the evening of Thursday 11th July where a number of licensed premises were visited to see in none duty paid tobacco was being sold or stored in the premises.

Officers attended the shop where 267 packets (approx. retail value £2670) were found hidden behind a false wall, which had four coat hooks attached to make it look like a normal wooden wall. When the concealed compartment was opened the tobacco was found. (Please see attached photos)

As well as the packets of cigarettes there were forty five pouches of 50g hand rolling tobacco. The approximate value of the tobacco is £1080, giving a combined retail value of £3750.

In the shop area an extendable asp, or baton was also discovered, which are classed as a lethal weapon. Being struck by such a weapon can cause death from just one blow. (See photo 3).

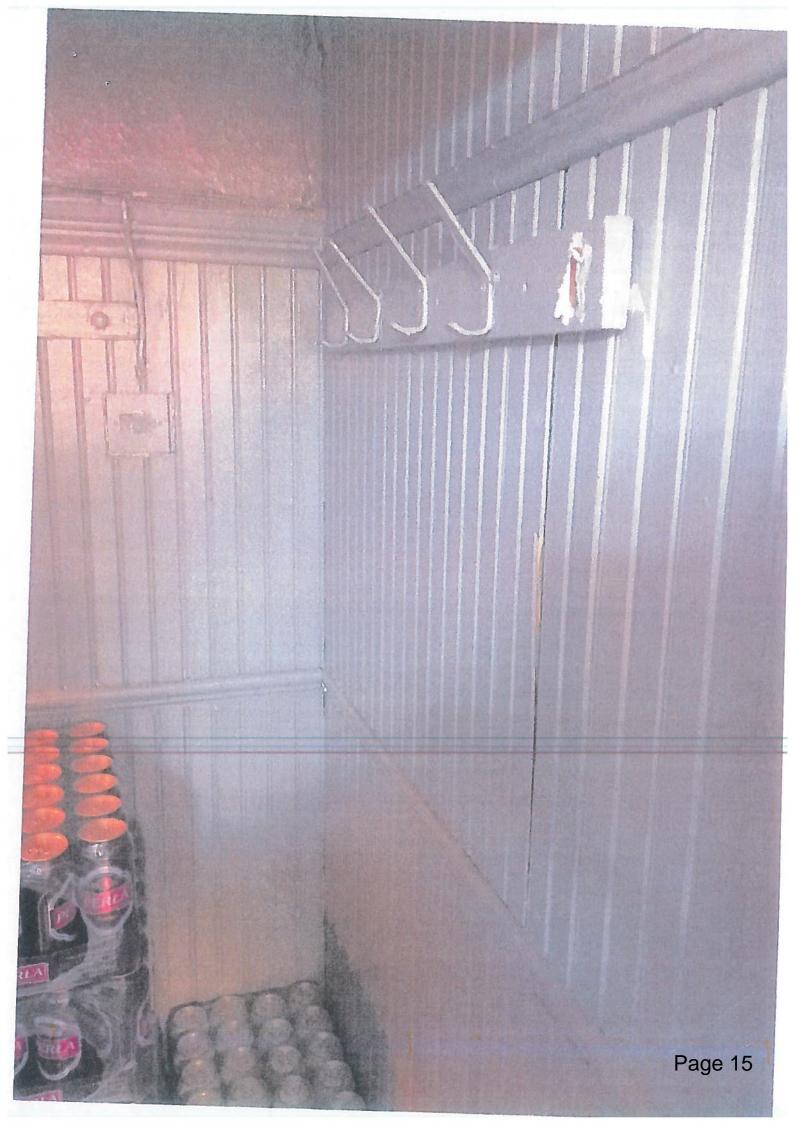
Further inspection of the premises found the electric meter had been bypassed, which is a major safety risk to customers and staff. It is also a criminal act.

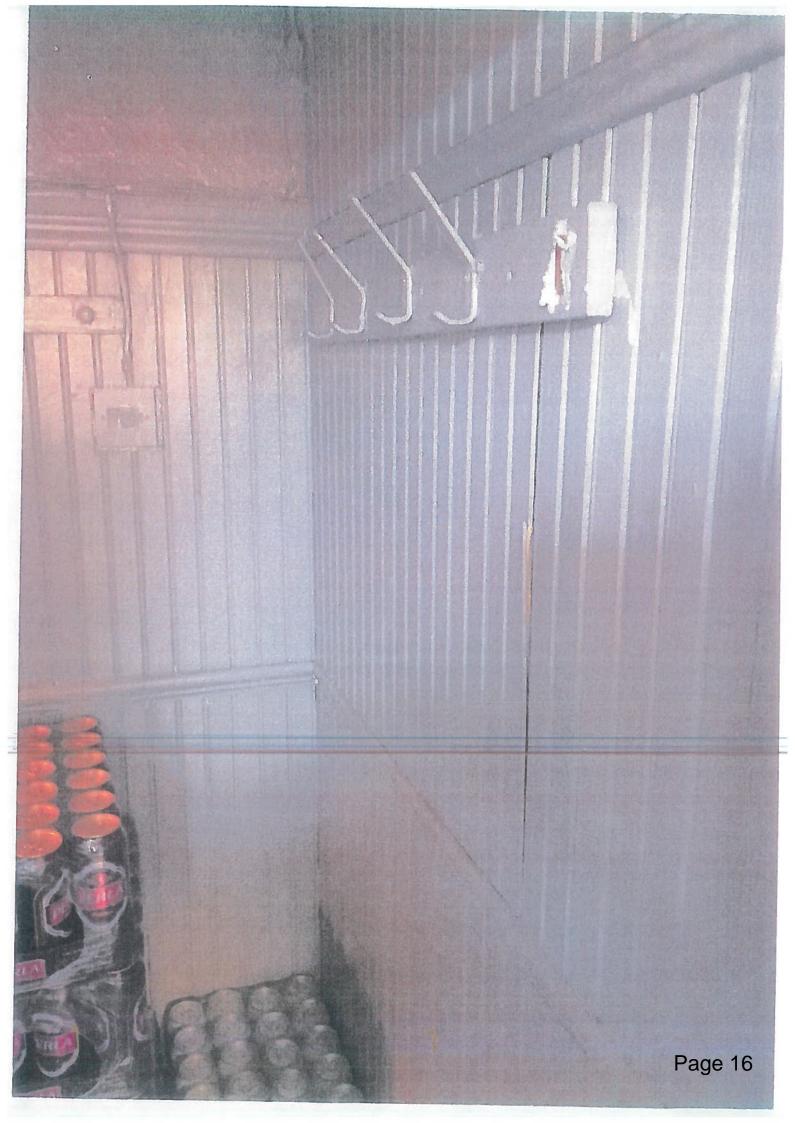
Officers also found there were no fire extinguishers on site, cctv was on site but no one could work the system

We feel the management and day to day running of this shop has greatly impacted on the licensing objectives. None duty paid tobacco products were present in a concealed store room, a lethal weapon was in the shop, the electricity had been bypassed.

West Yorkshire police feel that the evidence presented is strong enough for the licensing panel to revoke this licence, and that serious consideration is given to revocation.

Have you made an application for review relating to this premises before? NO If 'YES', please state the date of that application:









PREMISES LICENCE

Licensing Act 2003

PR(A)0079

THIS LICENCE IS ISSUED BY



LICENSING
Flint Street Depot
Flint Street
Fartown
Huddersfield
HD1 6LG

Tel: 01484 456868

Email: licensing@kirklees.gov.uk

POSTAL ADDRESS OF PREMISES

Kaay News Kaay News 187 Blackmoorfoot Road Crosland Moor Huddersfield HD4 5RL

LICENSABLE ACTIVITIES AUTHORISED BY THE LICENCE

Sale of Alcohol

THE TIMES THE LICENCE A	AUTHORISES THE CARRYING OUT OF LICENSABLE ACTIVITIES		
Day(s) Good Friday	From - To 08:00 - 22:30		
Monday to Saturday	08:00 - 23:00		
Sunday	10:00 - 22:30	=	
Christmas Day	12:00 - 15:00		
Christmas Day	19:00 - 22:30		-

THE OPENING HOURS OF THE	E I IXEMIOLO		
DAY(S)	FROM	ТО	
Monday to Sunday			

WHERE THE LICENCE AUTHORISES SUPPLIES OF ALCOHOL WHETHE	R THESE ARE ON AND/OR OFF SUPPLIES
	THE STATE ON AND ON OF FEILS

Alcohol is supplied for consumption off the Premises

NAME (REGISTERED) ADDRESS, TELEPHONE NUMBER AND EMAIL (WHERE RELEVANT) OF THE PREMISES LICENCE HOLDER

REGISTERED NUMBER OF HOLDER, FOR EXAMPLE COMPANY NUMBER, CHARITY NUMBER (WHERE APPLICABLE)

NAME, ADDRESS OF THE DESIGNATED PREMISES SUPERVISOR WHERE THE PREMISES LICENCE AUTHORISES THE SUPPLY OF ALCOHOL

PERSONAL LICENCE NUMBER AND ISSUING AUTHORITY OR PERSONAL LICENCE HELD BY DESIGNATED PREMISES SUPERVISOR (WHERE THE PREMISES AUTHORISES THE SUPPLY OF ALCOHOL)

PERSONAL LICENCE NUMBER:

LICENSING AUTHORITY:

KMCPL4197

Kirklees Council

PREMISES LICENCE

Licensing Act 2003

ANNEXES

ANNEX 1 - MANDATORY CONDITIONS

ANNEX 1 - MANDATORY CONDITIONS

Alcohol:

- 1. No supply of alcohol may be made under this licence:
 - a. At a time when there is no designated premises supervisor in respect of the premises licence, or
 - b. At a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended.
- 2. Every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence.
- 3. The premises licence holder or club premises certificate holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol.

The designated premises supervisor in relation to the premises licence must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy.

The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date or birth and either -

- a. a holographic mark, or
- b. an ultraviolet feature.
- 4. A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.

For the purposes of the condition set out in paragraph 1 of this condition -

- a. "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979;
- b. "permitted price" is the price found by applying the formula $P = D + (D \times V)$ where -
- i. P is the permitted price,
- ii. D is the amount of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and
- iii. V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;
- c. "relevant person" means, in relation to premises in respect of which there is in force a premises licence -
- i. the holder of the premises licence,
- ii. the designated premises supervisor (if any) in respect of such a licence, or
- iii. the personal licence holder who makes or authorises a supply of alcohol under such a licence;
- d. "relevant person" means, in relation to premises in respect of which there is in force a club premises

certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and

- e. "value added tax" mean value added tax charged in accordance with the Value Added Tax Act 1994.
- 5. Where the permitted price would (apart from this paragraph) not be a whole number of pennies, the price given by paragraph shall be taken to be the price actually given by that sub-paragraph rounded up to the that subnearest penny.
- 6. (1) Sub-paragraph (2) applies where the permitted price on a day ("the first day") would be different from the next day ("the second day") as a result of a change to the rate of duty or value added tax. permitted price on the
- (2) The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.

ANNEX 2 – CONDITIONS CONSISTANT WITH THE OPERATING SCHEDULE

- (a) during the first twenty minutes after the above hours, the taking of the alcohol from the premises, unless the alcohol is supplied or taken in an open vessel;
- (b) the ordering of alcohol to be consumed off the premises, or the despatch by the vendor of the alcohol so ordered;

(c) the sale of alcohol to a trader or club for the purposes of the trade or club;

(d) the sale or supply of alcohol to any canteen or mess, being a canteen in which the sale or supply of alcohol is carried out under the authority of the Secretary of State or an authorised mess of members of Her Majesty's naval, military or air forces:

Alcohol shall not be sold in an open container or be consumed in the licensed premises.

ANNEX 3 – CONDITIONS ATTACHED AFTER A HEARING BY THE LICENSING AUTHORITY

ANNEX 4 - PLANS OF PREMISE

As outlined in the operating schedule and attached plan

Date Granted:

22 August 2005

Date Commences/Varied: 25 February 2019



Head of Public Protection Service

PREMISES LICENCE SUMMARY

Licensing Act 2003

PR(A)0079

THIS LICENCE IS ISSUED BY



LICENSING
Flint Street Depot
Flint Street
Fartown
Huddersfield
HD1 6LG

Tel: 01484 456868 Email: licensing@kirklees.gov.uk

POSTAL ADDRESS OF PREMISES

Kaay News
Kaay News
187 Blackmoorfoot Road
Crosland Moor
Huddersfield
HD4 5RL

LICENSABLE ACTIVITIES AUTHORISED BY THE LICENCE

Sale of Alcohol

THE TIMES THE LICENCE AUTHORISES THE CARRYING OUT OF LICENSABLE ACTIVITIES Sale of Alcohol

 Day(s)
 From - To

 Good Friday
 08:00 - 22:30

 Monday to Saturday
 08:00 - 23:00

 Sunday
 10:00 - 22:30

10.00 22.00

Christmas Day 12:00 - 15:00

Christmas Day 19:00 - 22:30

THE OPENING HOURS OF THE PREMISES DAY(S) FROM TO Monday to Sunday

WHERE THE LICENCE AUTHORISES SUPPLIES OF ALCOHOL WHETHER THESE ARE ON AND/OR OFF SUPPLIES

Alcohol is supplied for consumption off the Premises

NAME, (REGISTERED) ADDRESS OF HOLDER OF PREMISES LICENCE

REGISTERED NUMBER OF HOLDER, FOR EXAMPLE COMPANY NUMBER, CHARITY NUMBER (WHERE APPLICABLE)

NAME OF DESIGNATED PREMISES SUPERVISOR WHERE THE PREMISES LICENCE AUTHORISES THE SUPPLY OF **ALCOHOL**

STATE WHETHER ACCESS TO THE PREMISES BY CHILDREN IS RESTRICHED OR PROHIBITED

As per Licensing Act 2003

Any conditions applicable to these premises are attached to the licence

Date Granted:

22 August 2005

Date Commences/Varied: 25 February 2019



Head of Public Protection Service

Relevant Sections of Secretary of State Guidance – Under Section 182 of Licensing Act 2003

Crime and disorder

- 2.1 Licensing authorities should look to the police as the main source of advice on crime and disorder. They should also seek to involve the local Community Safety Partnership (CSP).
- 2.2 In the exercise of their functions, licensing authorities should seek to co-operate with the Security Industry Authority ("SIA") as far as possible and consider adding relevant conditions to licences where appropriate. The SIA also plays an important role in preventing crime and disorder by ensuring that door supervisors are properly licensed and, in partnership with police and other agencies, that security companies are not being used as fronts for serious and organised criminal activity. This may include making specific enquiries or visiting premises through intelligence led operations in conjunction with the police, local authorities and other partner agencies. Similarly, the provision of requirements for door supervision may be appropriate to ensure that people who are drunk, drug dealers or people carrying firearms do not enter the premises and ensuring that the police are kept informed.
- 2.3 Conditions should be targeted on deterrence and preventing crime and disorder including the prevention of illegal working in licensed premises (see paragraph 10.10). For example, where there is good reason to suppose that disorder may take place, the presence of closed-circuit television (CCTV) cameras both inside and immediately outside the premises can actively deter disorder, nuisance, anti-social behaviour and crime generally. Some licence holders may wish to have cameras on their premises for the prevention of crime directed against the business itself, its staff, or its customers. But any condition may require a broader approach, and it may be appropriate to ensure that the precise location of cameras is set out on plans to ensure that certain areas are properly covered and there is no subsequent dispute over the terms of the condition.
- 2.4 The inclusion of radio links and ring-round phone systems should be considered an appropriate condition for public houses, bars and nightclubs operating in city and town centre-leisure-areas-with-a high density of-licensed premises. These systems allow managers of licensed premises to communicate instantly with the police and facilitate a rapid response to any disorder which may be endangering the customers and staff on the premises.
- 2.5 Conditions relating to the management competency of designated premises supervisors should not normally be attached to premises licences. It will normally be the responsibility of the premises licence holder as an employer, and not the licensing authority, to ensure that the managers appointed at the premises are competent and appropriately trained. The designated premises supervisor is the key person who will usually be responsible for the day to day management of the premises by the premises licence holder, including the prevention of disorder. A condition of this kind may only be justified as appropriate in rare circumstances where it can be demonstrated that, in the circumstances associated with particular

premises, poor management competency could give rise to issues of crime and disorder and public safety.

2.6 The prevention of crime includes the prevention of immigration crime including the prevention of illegal working in licensed premises. Licensing authorities should work with Home Office Immigration Enforcement, as well as the police, in respect of these matters. Licence conditions that are considered appropriate for the prevention of illegal working in licensed premises might include requiring a premises licence holder to undertake right to work checks on all staff employed at the licensed premises or requiring that a copy of any document checked as part of a right to work check are retained at the licensed premises.

Public safety

- 2.7 Licence holders have a responsibility to ensure the safety of those using their premises, as a part of their duties under the 2003 Act. This concerns the safety of people using the relevant premises rather than public health which is addressed in other legislation. Physical safety includes the prevention of accidents and injuries and other immediate harms that can result from alcohol consumption such as unconsciousness or alcohol poisoning. Conditions relating to public safety may also promote the crime and disorder objective as noted above. There will of course be occasions when a public safety condition could incidentally benefit a person's health more generally, but it should not be the purpose of the condition as this would be outside the licensing authority's powers (be ultra vires) under the 2003 Act. Conditions should not be imposed on a premises licence or club premises certificate which relate to cleanliness or hygiene.
- 2.8 A number of matters should be considered in relation to public safety. These may include:
- · Fire safety;
- Ensuring appropriate access for emergency services such as ambulances;
- Good communication with local authorities and emergency services, for example communications networks with the police and signing up-for-local incident alerts (see paragraph 2.4 above);
- Ensuring the presence of trained first aiders on the premises and appropriate first aid kits;
- Ensuring the safety of people when leaving the premises (for example, through the provision of information on late-night transportation);
- Ensuring appropriate and frequent waste disposal, particularly of glass bottles;
- Ensuring appropriate limits on the maximum capacity of the premises (see paragraphs 2.12-2.13, and Chapter 10; and
- Considering the use of CCTV in and around the premises (as noted in paragraph 2.3 above, this may also assist with promoting the crime and disorder objective).

- 2.9 The measures that are appropriate to promote public safety will vary between premises and the matters listed above may not apply in all cases. As set out in Chapter 8 (8.38-8.46), applicants should consider when making their application which steps it is appropriate to take to promote the public safety objective and demonstrate how they achieve that.
- 2.10 Licence holders should make provision to ensure that premises users safely leave their premises. Measures that may assist include: Providing information on the premises of local taxi companies who can provide safe transportation home; and Ensuring adequate lighting outside the premises, particularly on paths leading to and from the premises and in car parks.
- 2.11 Where there is a requirement in other legislation for premises open to the public or for employers to possess certificates attesting to the safety or satisfactory nature of certain equipment or fixtures on the premises, it would be inappropriate for a licensing condition to require possession of such a certificate. However, it would be permissible to require as a condition of a licence or certificate, if appropriate, checks on this equipment to be conducted at specified intervals and for evidence of these checks to be retained by the premises licence holder or club provided this does not duplicate or gold-plate a requirement in other legislation. Similarly, it would be permissible for licensing authorities, if they receive relevant representations from responsible authorities or any other persons, to attach conditions which require equipment of particular standards to be maintained on the premises. Responsible authorities such as health and safety authorities should therefore make their expectations clear in this respect to enable prospective licence holders or clubs to prepare effective operating schedules and club operating schedules.
- 2.12 "Safe capacities" should only be imposed where appropriate for the promotion of public safety or the prevention of disorder on the relevant premises. For example, if a capacity has been imposed through other legislation, it would be inappropriate to reproduce it in a premises licence. Indeed, it would also be wrong to lay down conditions which conflict with other legal requirements. However, if no safe capacity has been imposed through other legislation, a responsible authority may consider it appropriate for a new capacity to be attached to the premises which would apply at any material time when the licensable activities are taking place and make representations to that effect. For example, in certain circumstances, capacity limits may be appropriate in preventing disorder, as overcrowded venues can increase the risks of crowds becoming frustrated and hostile.
- 2.13 The permitted capacity is a limit on the number of persons who may be on the premises at any time, following a recommendation by the relevant fire and rescue authority under the Regulatory Reform (Fire Safety) Order 2005. For any application for a premises licence or club premises certificate for premises without an existing permitted capacity where the applicant wishes to take advantage of the special provisions set out in section 177 of the 2003 Act1, the applicant should conduct their own risk assessment as to the appropriate capacity of the premises. They should send their recommendation to the fire and rescue authority which will consider it and decide what the "permitted capacity" of those premises should be.

2.14 Public safety may include the safety of performers appearing at any premises, but does not extend to the prevention of injury from participation in a boxing or wrestling entertainment.

Protection of children from harm

- 2.22 The protection of children from harm includes the protection of children from moral, psychological and physical harm. This includes not only protecting children from the harms associated directly with alcohol consumption but also wider harms such as exposure to strong language and sexual expletives (for example, in the context of exposure to certain films or adult entertainment). Licensing authorities must also consider the need to protect children from sexual exploitation when undertaking licensing functions.
- 2.23 The Government believes that it is completely unacceptable to sell alcohol to children. Conditions relating to the access of children where alcohol is sold and which are appropriate to protect them from harm should be carefully considered. Moreover, conditions restricting the access of children to premises should be strongly considered in circumstances where:
- adult entertainment is provided;
- a member or members of the current management have been convicted for serving alcohol to minors or with a reputation for allowing underage drinking (other than in the context of the exemption in the 2003 Act relating to 16 and 17 year olds consuming beer, wine and cider when accompanied by an adult during a table meal);
- it is known that unaccompanied children have been allowed access;
- there is a known association with drug taking or dealing; or
- in some cases, the premises are used exclusively or primarily for the sale of alcohol for consumption on the premises.
- 2.24 It is also possible that activities, such as adult entertainment, may take place at certain times on premises but not at other times. For example, premises may operate as a café bar during the day providing meals for families but also provide entertainment with a sexual content after 8.00pm. It is not possible to give an exhaustive list of what amounts to entertainment or services of an adult or sexual nature. Applicants, responsible authorities and licensing authorities will need to consider this point carefully. This would broadly include topless bar staff, striptease, lap-, table- or pole-dancing, performances involving feigned violence or horrific incidents, feigned or actual sexual acts or fetishism, or entertainment involving strong and offensive language.
- 2.25 Applicants must be clear in their operating schedules about the activities and times at which the events would take place to help determine when it is not appropriate for children to enter the premises. Consideration should also be given to the proximity of premises to schools and youth clubs so that applicants take appropriate steps to ensure that advertising relating to their premises, or relating to

events at their premises, is not displayed at a time when children are likely to be near the premises.

- 2.26 Licensing authorities and responsible authorities should expect applicants, when preparing an operating schedule or club operating schedule, to set out the steps to be taken to protect children from harm when on the premises.
- 2.27 Conditions, where they are appropriate, should reflect the licensable activities taking place on the premises. In addition to the mandatory condition regarding age verification, other conditions relating to the protection of children from harm can include:
 - restrictions on the hours when children may be present;
 - restrictions or exclusions on the presence of children under certain ages when particular specified activities are taking place;
 - restrictions on the parts of the premises to which children may have access;
 - age restrictions (below 18);
 - restrictions or exclusions when certain activities are taking place;
 - requirements for an accompanying adult (including for example, a combination of requirements which provide that children under a particular age must be accompanied by an adult);
 - full exclusion of people under 18 from the premises when any licensable activities are taking place.
- 2.28 Please see also Chapter 10 for details about the Licensing Act 2003 (Mandatory Licensing Conditions) Order 2010.
- 2.29 Licensing authorities should give considerable weight to representations about child protection matters. In addition to the responsible authority whose functions relate directly to child protection, the Director of Public Health may also have access to relevant evidence to inform such representations. These representations-may include, amongst other things, the use of health data about the harms that alcohol can cause to underage drinkers. Where a responsible authority, or other person, presents evidence to the licensing authority linking specific premises with harms to children (such as ambulance data or emergency department attendances by persons under 18 years old with alcohol-related illnesses or injuries) this evidence should be considered, and the licensing authority should also consider what action is appropriate to ensure this licensing objective is effectively enforced. In relation to applications for the grant of a licence in areas where evidence is presented on high levels of alcohol-related harms in persons aged under 18, it is recommended that the licensing authority considers what conditions may be appropriate to ensure that this objective is promoted effectively.
- 2.30 The 2003 Act provides that, where a premises licence or club premises certificate authorises the exhibition of a film, it must include a condition requiring the

admission of children to films to be restricted in accordance with recommendations given either by a body designated under section 4 of the Video Recordings Act 1984 specified in the licence (the British Board of Film Classification is currently the only body which has been so designated) or by the licensing authority itself. Further details are given in Chapter 10.

- 2.31 Theatres may present a range of diverse activities and entertainment including, for example, variety shows incorporating adult entertainment. It is appropriate in these cases for a licensing authority to consider restricting the admission of children in such circumstances. Entertainments may also be presented at theatres specifically for children. It will be appropriate to consider whether a condition should be attached to a premises licence or club premises certificate which requires the presence of a sufficient number of adult staff on the premises to ensure the wellbeing of the children during any emergency.
- 2.32 Licensing authorities are expected to maintain close contact with the police, young offenders' teams and trading standards officers (who can carry out test purchases under section 154 of the 2003 Act) about the extent of unlawful sales and consumption of alcohol by minors and to be involved in the development of any strategies to control or prevent these unlawful activities and to pursue prosecutions. Licensing authorities, alongside the police, are prosecuting authorities for the purposes of these offences, except for the offences under section 147A (persistently selling alcohol to children). Where, as a matter of policy, warnings are given to retailers prior to any decision to prosecute in respect of an offence, it is important that each of the enforcement arms should be aware of the warnings each of them has given.



Agenda Item 7

Name of meeting: Licensing Panel

Date: Wednesday 4th September 2019, at 10.10 am – Huddersfield

Town Hall, Ramsden Street, Huddersfield

Title of report: Application for Review Hearing under S51 Licensing Act 2003 –

A&A European Mini Market, 156 Blackmoorfoot Road, Crosland

Moor, Huddersfield

Purpose of report: To determine the application

Key Decision - Is it likely to result in spending or saving £250k or more, or to have a significant effect on two or more electoral wards?	Not applicable
Key Decision - Is it in the Council's Forward Plan (key decisions and private reports?)	Not applicable
The Decision - Is it eligible for call in by Scrutiny?	Not applicable
Date signed off by <u>Strategic Director</u> & name	Russell Williams – Group Leader Licensing (as agreed by Karl Battersby – Strategic Director – Economy and Infrastructure)
Is it also signed off by the Service Director (Finance)?	Not applicable
Is it also signed off by the Service Director for Legal Governance and Commissioning?	Not applicable
Cabinet member portfolio	Clir Rob Walker

Electoral wards affected: Crosland Moor & Netherton

Ward councillors consulted: Not Applicable

Public or private: Public

GDPR Implications:

GDPR has been considered and appropriate sections of the report have been amended

1 **Summary**

- 1.1 On 18th July 2019 West Yorkshire Police made an application for the review of the premises licence under Section 51(1) of the Licensing Act 2003. The applicant believes that the licensing objectives of the prevention of crime and disorder and public safety are not being achieved at the premises.
- 1.2 Full details of the grounds for the review are contained in the attached review application at **Appendix A.**

2 Information required to take a decision

<u>Background</u>

2.1 A multi-agency visit took place at A&A European Mini Market. At the time of the visit it was found the officers were unable to make contact with Premises Licence Holder/DPS and the premises had an illegal worker who did not have the right to employment in the UK. West Yorkshire Police are requesting that the premises licence be revoked and have set out the grounds upon which they rely in their application, attached at **Appendix A.**

Furthermore, the applicant considers a breach of licensing conditions appeared evident at the premises. A copy of the review application containing the details regarding this is attached at **Appendix B**.

2.2 The current premises licence was first issued on the 16th November 2018, under premises licence number PR(A)1694 and a copy of the premises licence is attached at **Appendix B**.

Licensing Policy

Members considering the application should take note of the Authority's Statement of Licensing Policy, which provides the following guidance on how Members should approach the application and representation:

1.0 - Executive Summary

1.2 In exercising its duties and responsibilities under the terms of the Licensing Act 2003, the Council will operate within the statements and procedures mentioned in this policy statement. Notwithstanding this statement, all applications will be treated on their merits and judged accordingly. The council will have regard to any relevant guidance issued by the Secretary of State in exercising its powers under the Act.

2.0 – Purpose and Scope of the Licensing Policy

2.7 The Licensing Authority recognises that each licence application must be considered on its own individual merits in the context of the four licensing objectives, and that unless relevant representations are received from responsible authority's or interested parties, there is no provision for a Licensing Authority to impose conditions on a licence other than those proposed within an application. Only conditions which have been volunteered by the applicant or which have been determined at a Licensing Panel hearing can be attached to a licence or certificate. If no relevant representations are made in respect of an application, the Licensing Authority is obliged to issue the licence on the terms sought.

Licensing Objectives.

- 1. Public Safety
- 2. Prevention of crime & disorder
- 3. Prevention of public nuisance
- 4. Protection of children from harm

Secretary of State Guidance

Members also need to consider statutory guidance issued, by the Secretary of State, under Section 182 of the Licensing Act 2003. As the review relates to prevention of crime and disorder and public safety, Members attention is drawn to Section 2 of this Guidance, the relevant parts of which may be found at **Appendix C.**

3 Implications for the Council

3.1 Working with People

Residents of Kirklees need to be confident that under the Licensing Act 2003 licence holders are in a position to uphold the four licensing objectives. The committee is required to take appropriate and necessary action against licence holders where they fall short of their duties under the Licensing Act 2003. This will support both the licensing objectives and support the corporate outcomes of citizens in Kirklees living in cohesive communities, feeling safe and protected from harm.

3.2 Working with Partners

The Council's licensing team work closely with partnering agencies, named 'Responsible Authorities' under the Licensing Act 2003. Responsible Authorities include Planning, West Yorkshire Police, Trading Standards, Environmental Health, Fire Service, and Safe Guarding Children team.

3.3 Place Based Working

Working closely with Responsible Authorities the Licensing Authority can address issues within the districts that make up Kirklees.

3.4 Improving outcomes for children

The key objective of the Licensing Act is the protection of children from harm, and any decision made by the Council, in its capacity as Licensing Authority, will have to have regards to this objective.

3.5 Other (e.g. Legal/Financial or Human Resources)

In determining the application Members should have regard to the Authority's licensing policy statement and the Secretary of State's Guidance. The applicant or any other person who made relevant representations in relation to the application have a right of appeal to the Magistrates' court.

Page 33

4 Consultees and their opinions

4.1 Consultation has taken place in accordance with the Act, and no further representations have been received.

5 Next steps and timelines

- 5.1 When determining the review application Members, having had regard to the information in the application, may take any of the following steps as they consider appropriate:
 - a) Modify the conditions of the premises licence (which includes adding new conditions or any alteration or omission of an existing condition), for example, by reducing the hours of opening or by requiring door supervisors at particular times;
 - b) Exclude a licensable activity from the scope of the licence, for example, to exclude the performance of live music or playing of recorded music (where it is not within the incidental live and recorded music exemption)
 - c) Remove the designated premises supervisor, for example, because they consider that the problems are the result of poor management;
 - d) Suspend the licence for a period not exceeding three months;
 - e) Revoke the licence.
- 5.2 Findings on any issues of fact should be on the balance of probability.
- 5.3 In arriving at a decision Members must have regard to the relevant provisions of statutory guidance and the licensing policy statement and reasons must be given for any departure.
- 5.4 The decision should be based on the individual merits of the application.

6 Officer recommendations and reasons

6.1 Members of the Panel are requested to determine the application

7 Cabinet portfolio holder's recommendations

7.1 Not applicable

8 Contact officer

Rox Javaid, Licensing Officer, Licensing Service Tel:01484 221000 ext. 70545 Email:rox.javaid@kirklees.gov.uk

9 Background Papers and History of Decisions

- 9.1 Appendix A Review Application
- 9.2 Appendix B Copy of Premises Licence
- 9.3 Appendix C Secretary of States Guidance

10 Strategic Director responsible

Karl Battersby – Strategic Director Economy and Infrastructure

Tel: 01484 221000

Email: <u>karl.battersby@kirklees.gov.uk</u>





APPLICATION FOR THE REVIEW OF A PREMISES LICENCE OR CLUB PREMISES CERTIFICATE UNDER THE LICENSING ACT 2003

MILLOW WITH,

Please read the following instructions first

Before completing this form, please read the guidance notes at the end of the form. If you are completing this form by hand, please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records.

I, (insert name of applica	nt	ar	a	Cá	ic	١c	D	p	а	ρf	е	nam	ert	ins		I,
----------------------------	----	----	---	----	----	----	---	---	---	----	---	-----	-----	-----	--	----

Richard Woodhead

1 8 JUL 2019

- Apply for the review of a Premises Licence under Section 51
- Apply for the review of a Club Premises Certificate under Section 87 of the Licensing Act 2003 for the premises described in Part 1 below

Part 1 - Premises or Club Pr	remises details		
Postal address of premises or	, if none, Ordnance Survey map refere	ence or description:	
A and A European Mini Mark	et, 156 Blackmoorfoot Road, Croslan	d Moor,	
T /0" 11 11 5 11			
Town/City: Huddersfield		Postcode: HD4 5RE	
Name of premises licence hold	der or club holding club premises certi	ficate (if known):	
		weete (ii kii ewi).	
Number of premises licence or	club premises certificate (if known):	PRA 1694	
Part 2 Applicant details			
Part 2 – Applicant details Please 'check' appropriate box(es)			
I am:			
An interested party (please	e complete A or B below)		
(a) a person living in the v	,		
_	ersons living in the vicinity of the prem	ises	
		11363	
	usiness in the vicinity of the premises		
	ersons involved in business in the vicin	nity of the premises	
A responsible authority (ple			
3.—A-member of the club to wh	nich-this-application-relates (please co	mplete A below)	
A – Details of individual appli	icant		
Mr	-		
Surname:	Forename(s):		
I am 18 years old or over:			
Current postal address if different from premises			
address:	Town/City:	Postcode:	
Daytime contact telephone num	nber:		į.
E-mail address (optional):			

B – Details of other appli	cant	3*
Surname: Address:	Forename(s):	
Daytime contact telephone E-mail address (optional):	Town/City: number:	Postcode:
C – Details of responsible	a authority applicant	
Other title, e.g. R Mr	; authority applicant	
Surname: Woodhe	ad Forename(s): Rich	ard
Address:	West Yorkshire Police Licensing, Flint	
Daytime contact telephone E-mail address (optional):	Town/City: Huddersfield number:	Postcode: HD1 6LG
E-mail address (optional).		
This application to review r (a) The prevention of crin (b) Public Safety (c) The prevention of put (d) The protection of child	olic nuisance	e(s): (Please 'check' one or more boxes)
State the ground(s) for rev	ew (please read Guidance note 1):	
The shop has being employment in the UK Licence conditions are The DPS could not	g found employing an illegal w e being breeched. at the time of writing the review	worker who has not got the right to w could have been contacted for any place. The DPS is also the premises

is the DPS and premises licence holder, he is at the time of this report out of the UK and cannot be reached. He has a complete disregard for UK Law, employment legislation, and the licensing law.

On checking with my colleagues at Bradford he failed a test purchase when a sale was made to a person under the age of 18.

West Yorkshire police feel that this shop is impacting on the licensing objectives, there is none compliance to the licence conditions, and an illegal member of staff were found to be working.

The Home office states that there is no excuse for employing illegal persons, and in all cases linked to licence premises revocation should be seriously considered. Therefore West Yorkshire police request the panel consider revocation as the best method of getting the message across that such actions will not be tolerated in Kirklees.

Have you made an application for review relating to this premises before? NO If 'YES', please state the date of that application:

Please provide as much information as possible to support the application (please read Guidance note 2)

A joint partnership operation was put in place on Thur. 11th July 2019. The partners involved were West Yorkshire police, Trading Standards, and the local authority, where a number of shops were visited to ensure they were trading within the scope of the premises licence.

When officers attended A and A mini market at Crosland Moor a number of licence breeches were discovered, along with an illegal worker who had no right to be employed in the UK.

The licence was only granted in Nov 2018, to the DPS of the premises. He had agreed to a number of conditions including CCTV to being installed, and that a member of staff will be on duty at all time who could operate the system, it also states the DPS must check the system once a week and record the checks in written form. No written checks could be found. The staff member present could not operate the system.

The conditions also states an incident and refusals log must be kept. None were available on request.

The only person present in the shop at the time of the visit was who was acting as a sales person. When challenged about his employment status he produced a home office card stating he DID NOT have the right to work. On further checks with immigration service it became apparent he was an immigration absconder, and was arrested and held at Leeds.

Home office statements to employing illegal workers

Illegal working often results in abusive and exploitative behaviour, tax evasion, undercutting legitimate business and adverse impacts on the employment of lawful workers. Home Office immigration enforcement officers frequently identify illegal migrants in premises involved in the sale of alcohol and late-night refreshment. Government intervention is required to amend the licensing legislation to ensure illegal migrants cannot obtain alcohol and late night refreshment.

The Home office have an easy to use web page where employers can check their employee's employment status on line, so there is no excuse for employing illegal persons.

Just to clarify; from an illegal working perspective even an employee was not receiving some sort of remuneration (whether that is monetary i.e wages or payment in kind ie board and lodging/food etc.) the fact that he is performing work that would otherwise be done by a salaried employee means the business is liable for a Civil Penalty for employing an illegal worker.

If you have made representat	ions before relati	ng to this promises			
If you have made representate made them:	——————————————————————————————————————	ng to this premises	, piease stati	e what they were	and when you
Please 'check' appropriate box(es)					
I have sent copies of	this form and	enclosures to the	responsible	authorities and th	Α
premises licence holder	or club holding th	ne club premises ce	rtificate, as a	ppropriate	
 I understand that if I of rejected 	lo not comply wi	th the above requ	irements, my	application will b	e 🖂
It is an offence, liable on co	onviction to a fir	no un to l'ovel E em	464		¥**
of the Licensing Act 200	03, to make a fal	se statement in, o	r in connecti	व ऋष्याट; and er Se on with this appli	ction 158 cation
Part 3 – Signatures (please rea		*			
Signature of applicant or applications on behalf of the applications of the applicatio	ilicant's solicito	r or other duly au	ithorised ag	ent (see guidanc	e note 4). If
A STATE OF THE STA		- What dapacity.			
Signature				19 JUL	1 20101
Dalia	1	-55	Date:		
Capacity: POIICE L	1. Censina	O+1025)
Contact name (where not pre application (please read Guidano	viously given) a ce note 5):	nd postal address	for corresp	ondence associat	ed with this
Surname:	Fore	name(s):			
Address:					
Tow	n/City:		-)ontondo (
Telephone number (if any):	, a Oity.		r	Postcode:	
If you would prefer us to correspond	and with				
you using an e-mail address, plea your e-mail address (optional):	ase state				
	Not	es for Guidance			
1. The ground(s) for review mus	t be based on one	e of the licensing of	jectives.		
2. Please list any additional info	ormation or deta	ils for example da	tes of proble	ms which are incl	uded in the

grounds for review if available.

3. The application form must be signed.

- 4. An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.
- 5. This is the address which we shall use to correspond with you about this application.

WITNESS STATEMENT

Criminal Procedure Rules, r 27. 2; Criminal Justice Act 1967, s. 9; Magistrates' Courts Act 1980, s.5B

Statement of:

Age if under 18: Over 18 (if over 18 insert 'over 18')

Occupation: Immigration Officer 8772

This statement (consisting of 1 page(s) each signed by me) is true to the best of my knowledge and belief and I make it knowing that, if it is tendered in evidence, I shall be liable to prosecution if I have wilfully stated in it anything which I know to be false, or do not believe to be true.

Signature: (witness) Date: 18/07/2019

I am the person named above and I am employed by The Home Office as an Immigration Officer. I am currently stationed on the Immigration Enforcement Team, Waterside Court, Kirkstall Road, Leeds LS4 2QB. I have been employed by The Home Office since February 2004.

On Thursday 18th July 2019 PC58 NICHOLLS requested checks in relation to born national regarding his current status in the UNITED KINGDOM and any restrictions placed upon him for employment.

I have conducted checks on Home Office systems, I can confirm that me currently holds no leave in the UNITED KINGDOM. has an outstanding application for leave with the Home Office currently under consideration.

I can also-confirm at this-time has no permission to-work-in the UNITED KINGDOM.

PREMISES LICENCE

Licensing Act 2003

PR(A)1694

THIS LICENCE IS ISSUED BY



LICENSING
Flint Street Depot
Flint Street
Fartown
Huddersfield
HD1 6LG

Tel: 01484 456868

Email: licensing@kirklees.gov.uk

POSTAL ADDRESS OF PREMISES

A + A European Mini Market

156 Blackmoorfoot Road Crosland Moor Huddersfield HD4 5RE

LICENSABLE ACTIVITIES AUTHORISED BY THE LICENCE

Sale of Alcohol

THE TIMES THE LICENCE AUTHORISES THE CARRYING OUT OF LICENSABLE ACTIVITIES

Sale of Alcohol

Day(s)

From - To

Monday to Sunday

07:00 - 23:00

THE OPENING HOURS OF THE	PREMISES		
DAY(S)	FROM	ТО	
Monday to Sunday	707:00	23:00	

WHERE THE LICENCE AUTHORISES SUPPLIES OF ALCOHOL WHETHER THESE ARE ON AND/OR OFF SUPPLIES

Alcohol is supplied for consumption off the Premises

NAME (REGISTERED) ADDRESS, TELEPHONE NUMBER AND EMAIL (WHERE RELEVANT) OF THE PREMISES LICENCE HOLDER

REGISTERED NUMBER OF HOLDER, FOR EXAMPLE COMPANY NUMBER, CHARITY NUMBER (WHERE APPLICABLE)

Page 1 of 7 PR(A)1694

NAME, ADDRESS OF THE DESIGNATED PREMISES SUPERVISOR WHERE THE PREMISES LICENCE AUTHORISES THE SUPPLY OF ALCOHOL

PERSONAL LICENCE NUMBER AND ISSUING AUTHORITY OR PERSONAL LICENCE HELD BY DESIGNATED PREMISES SUPERVISOR (WHERE THE PREMISES AUTHORISES THE SUPPLY OF ALCOHOL)

PERSONAL LICENCE NUMBER: LICENSING AUTHORITY:

KMCPL4893

ANNEXES

ANNEX 1 - MANDATORY CONDITIONS

ANNEX 1 - MANDATORY CONDITIONS

Alcohol:

- 1. No supply of alcohol may be made under this licence:
 - a. At a time when there is no designated premises supervisor in respect of the premises licence, or
 - b. At a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended.
- 2. Every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence.
- 3. The premises licence holder or club premises certificate holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol.

The designated premises supervisor in relation to the premises licence must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy.

The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date or birth and either -

- a. a holographic mark, or
- b. an ultraviolet feature.
- 4. A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.

For the purposes of the condition set out in paragraph 1 of this condition -

- a. "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979;
- b. "permitted price" is the price found by applying the formula $P = D + (D \times V)$ where -
- i. P is the permitted price,
- ii. D is the amount of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and
- iii. V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;
- c. "relevant person" means, in relation to premises in respect of which there is in force a premises licence -
- i. the holder of the premises licence,
- ii. the designated premises supervisor (if any) in respect of such a licence, or
- iii. the personal licence holder who makes or authorises a supply of alcohol under such a licence;
- d. "relevant person" means, in relation to premises in respect of which there is in force a club premises

certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and

- e. "value added tax" mean value added tax charged in accordance with the Value Added Tax Act 1994.
- 5. Where the permitted price would (apart from this paragraph) not be a whole number of pennies, the price given by that sub-paragraph shall be taken to be the price actually given by that sub-paragraph rounded up to the nearest penny.
- 6. (1) Sub-paragraph (2) applies where the permitted price on a day ("the first day") would be different from the permitted price on the next day ("the second day") as a result of a change to the rate of duty or value added tax.
- (2) The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.

ANNEX 2 - CONDITIONS CONSISTANT WITH THE OPERATING SCHEDULE

1) A tamper-proof digital CCTV system must be installed and maintained at the premises.

The sytem must run and record continuously for 24hrs a day, 7 days a week and recorded footage must be stored for a minimum of 28dyas.

The system must provide a clear head and shoulders view to an evidential quality on every entry/exit route and within any other vulnerable areas.

Recorded footage must be provided to a representative of any responsible authority on request. Such footage must be provided in an immediately viewable format and must include software etc. which is required to view the footage.

Any discs, portable drives or other storage media into which footage is transferred must be provided by the premises and sufficient stock of such storage media must be kept on the premises at all times.

The Designated Premises Supervisor must ensure that the CCTV system is checked at least once every week by a suitably trained member of staff. This check must include the operation of the cameras, the recording facilities, the facilities fro providing footage and the accuracy of the time and date.

A written record of these checks must be kept, including a signature of the person carrying out the check.

This written record must be kept on the premises at all times and made available to a representative of any responsible authority on request.

The premises are secured with roller shutters at the front when closed.

Spirits of high ABC will be stored behind the counter

Incident Book

An incident book (with the pages numbered sequentially) must be kept on the premises and be made available for inspection by responsible authorities. The incident book must be used to redord the following.

- (i) Any indcident of violence or disorder on or immediately outside the premises.
- (ii) Any other crime or criminal activity on the premises.
- (iii) Any refusal to serve alcohol to persons who are drunk.
- (iv) Any refusal to serve alcohol to under 18's or anyone who appears to be under 18
- (v) Any call for police asssitance to the premises
- (vi) Any ejection from the premises
- (vii) Any first aid/other care given to a customer.

Refusals Book

A refusals book must be kept at the premises and must be used to record all refusals to sell alcohol for any reason.

Where other age restricted products are sold at the premises, any refusals to sell such items to underage persons or persons who appear underage must be recorded. The details to be recorded must be as follows:-

(i) Time day and date of refusal.

(ii) Item refused

(iii) Name and address of customer (if given)

(iv) Description of customer

(v) Details of i.d. offered (if shown)

The refusals book must be made available for inspection by responsible authorities on request.

ANNEX 3 - CONDITIONS ATTACHED AFTER A HEARING BY THE LICENSING AUTHORITY

ANNEX 4 - PLANS OF PREMISE

As outlined in the operating schedule and attached plan

Date Granted:

16 November 2018

Date Commences/Varied: 26 October 2018



Head of Public Protection Service

PREMISES LICENCE SUMMARY

Licensing Act 2003

PR(A)1694

THIS LICENCE IS ISSUED BY



LICENSING
Flint Street Depot
Flint Street
Fartown
Huddersfield
HD1 6LG

Tel: 01484 456868 Email: licensing@kirklees.gov.uk

POSTAL ADDRESS OF PREMISES

A + A European Mini Market 156 Blackmoorfoot Road Crosland Moor Huddersfield HD4 5RE

	ACTIVITIES AUTHORISED BY THE LIC	

Sale of Alcohol

THE TIMES THE LICENCE AUTHORISES THE CARRYING OUT OF LICENSABLE ACTIVITIES

Sale of Alcohol

Day(s)

From - To

Monday to Sunday

07:00 - 23:00

DAY(S)	FROM	TO	
Monday to Sunday	07:00	23:00	

WHERE THE LICENCE AUTHORISES SUPPLIES OF ALCOHOL WHETHER THESE ARE ON AND/OR OFF SUPPLIES

Alcohol is supplied for consumption off the Premises

NAME, (REGISTERED) ADDRESS OF HOLDER OF PREMISES LICENCE

REGISTERED NUMBER OF HOLDER, FOR EXAMPLE COMPANY NUMBER, CHARITY NUMBER (WHERE APPLICABLE)

Page 6 of 7 PR(A)1694



NAME OF DESIGNATED PREMISES SUPERVISOR WHERE THE PREMISES LICENCE AUTHORISES THE SUPPLY OF

STATE WHETHER ACCESS TO THE PREMISES BY CHILDREN IS RESTRICHED OR PROHIBITED

As per Licensing Act 2003

Any conditions applicable to these premises are attached to the licence

Date Granted:

16 November 2018

Date Commences/Varied: 26 October 2018



Head of Public Protection Service



Relevant Sections of Secretary of State Guidance – Under Section 182 of Licensing Act 2003

Crime and disorder

2.1 Licensing authorities should look to the police as the main source of advice on crime and disorder. They should also seek to involve the local Community Safety Partnership (CSP).

Hills

- 2.3 Conditions should be targeted on deterrence and preventing crime and disorder including the prevention of illegal working in licensed premises (see paragraph 10.10). For example, where there is good reason to suppose that disorder may take place, the presence of closed-circuit television (CCTV) cameras both inside and immediately outside the premises can actively deter disorder, nuisance, anti-social behaviour and crime generally. Some licence holders may wish to have cameras on their premises for the prevention of crime directed against the business itself, its staff, or its customers. But any condition may require a broader approach, and it may be appropriate to ensure that the precise location of cameras is set out on plans to ensure that certain areas are properly covered and there is no subsequent dispute over the terms of the condition.
- 2.5 Conditions relating to the management competency of designated premises supervisors should not normally be attached to premises licences. It will normally be the responsibility of the premises licence holder as an employer, and not the licensing authority, to ensure that the managers appointed at the premises are competent and appropriately trained. The designated premises supervisor is the key person who will usually be responsible for the day to day management of the premises by the premises licence holder, including the prevention of disorder. A condition of this kind may only be justified as appropriate in rare circumstances where it can be demonstrated that, in the circumstances associated with particular premises, poor management competency could give rise to issues of crime and disorder and public safety.

Public safety

- 2.7 Licence holders have a responsibility to ensure the safety of those using their premises, as a part of their duties under the 2003 Act. This concerns the safety of people using the relevant premises rather than public health which is addressed in other legislation. Physical safety includes the prevention of accidents and injuries and other immediate harms that can result from alcohol consumption such as unconsciousness or alcohol poisoning. Conditions relating to public safety may also promote the crime and disorder objective as noted above. There will of course be occasions when a public safety condition could incidentally benefit a person's health more generally, but it should not be the purpose of the condition as this would be outside the licensing authority's powers (be ultra vires) under the 2003 Act. Conditions should not be imposed on a premises licence or club premises certificate which relate to cleanliness or hygiene.
- 2.8 A number of matters should be considered in relation to public safety. These may include:
- · Fire safety;
- Ensuring appropriate access for emergency services such as ambulances;
- Good communication with local authorities and emergency services, for example communications networks with the police and signing up for local incident alerts (see paragraph 2.4 above);
- Ensuring the presence of trained first aiders on the premises and appropriate first aid kits:
- Ensuring the safety of people when leaving the premises (for example, through the provision of information on late-night transportation);
- Ensuring appropriate and frequent waste disposal, particularly of glass bottles;
- Ensuring appropriate limits on the maximum capacity of the premises (see paragraphs 2.12-2.13, and Chapter 10; and
- Considering the use of CCTV in and around the premises (as noted in paragraph 2.3 above, this may also assist with promoting the crime and disorder objective).
- 2.9 The measures that are appropriate to promote public safety will vary between premises and the matters listed above may not apply in all cases. As set out in Chapter 8 (8.38-8.46), applicants should consider when making their application which steps it is appropriate to take to promote the public safety objective and demonstrate how they achieve that.





Agenda Item 8

Name of meeting:

Licensing Panel

Date:

Wednesday 4th September 2019, at 10:50am - Huddersfield

Town Hall, Ramsden Street, Huddersfield

Title of report:

Application for Review Hearing under S51 Licensing Act 2003 -

Long Lane Convenience Store, 50B Long Lane, Dalton,

Huddersfield, HD5 9HL

Purpose of report:

To determine the application

Key Decision - Is it likely to result in spending or saving £250k or more, or to have a significant effect on two or more electoral wards?	Not applicable
Key Decision - Is it in the <u>Council's Forward</u> Plan (key decisions and private reports?)	Not applicable
The Decision - Is it eligible for call in by Scrutiny?	Not applicable
Date signed off by <u>Strategic Director</u> & name	Russell Williams – Group Leader Licensing (as agreed by Karl Battersby – Strategic Director – Economy and Infrastructure)
Is it also signed off by the Service Director (Finance)?	Not applicable
Is it also signed off by the Service Director for Legal Governance and Commissioning?	Not applicable
Cabinet member portfolio	Cllr Rob Walker

Electoral wards affected:

Dalton

Ward councillors consulted:

Not Applicable

Public or private:

Public

GDPR Implications:

GDPR has been considered and appropriate sections of the report have been amended

1 Summary

- 1.1 On 24th July 2019, West Yorkshire Police made an application for the review of the premises licence under Section 51(1) of the Licensing Act 2003. The applicant believes that the Licensing objectives of the prevention of crime and disorder and public safety are not being achieved at the premises.
- 1.2 Full details of the grounds for the review are contained in the attached review application at Appendix A.

2 Information required to take a decision

Background

- 2.1 On the 11th July 2019 a multi-agency visit took place at Long Lane Convenience Store, where non- duty paid cigarettes and tobacco totalling over £11,000 were found on the premises. Furthermore, a breach of licensing conditions appeared evident at the premises. A copy of the review application is attached at appendix A.
- 2.2 The current premises licence was first issued on the 31st December 2011, under premises licence number PR(A)1377. A copy of the premises licence is attached at appendix B.

Licensing Policy

Members considering the application should take note of the Authority's Statement of Licensing Policy, which provides the following guidance on how Members should approach the application and representation:

1.0 - Executive Summary

1.2 In exercising its duties and responsibilities under the terms of the Licensing Act 2003, the Council will operate within the statements and procedures mentioned in this policy statement. Notwithstanding this statement, all applications will be treated on their merits and judged accordingly. The council will have regard to any relevant guidance issued by the Secretary of State in exercising its powers under the Act.

2.0 - Purpose and Scope of the Licensing Policy

2.7 The Licensing Authority recognises that each licence application must be considered on its own individual merits in the context of the four licensing objectives, and that unless relevant representations are received from responsible authority's or interested parties, there is no provision for a Licensing Authority to impose conditions on a licence other than those proposed within an application. Only conditions which have been volunteered by the applicant or which have been determined at a Licensing Panel hearing can be attached to a licence or certificate. If no relevant representations are made in respect of an application, the Licensing Authority is obliged to issue the licence on the terms sought.

Licensing Objectives.

- 1. Public Safety
- 2. Prevention of crime & disorder
- 3. Prevention of public nuisance
- 4. Protection of children from harm

Secretary of State Guidance

Members also need to consider statutory guidance issued, by the Secretary of State, under Section 182 of the Licensing Act 2003. As the review relates to prevention of crime and disorder and public safety, Members attention is drawn to Section 2 of this Guidance, the relevant parts of which may be found at **Appendix C**.

3 Implications for the Council

3.1 Working with People

Residents of Kirklees need to be confident that under the Licensing Act 2003 licence holders under the Licensing Act 2003 are in a position to uphold the four licensing objectives. The committee is required to take appropriate and necessary action against licence holders where they fall short of their duties under the Licensing Act 2003. This will support both the licensing objectives and support the corporate outcomes of citizens in Kirklees living in cohesive communities, feeling safe and protected from harm.

3.2 Working with Partners

The Council's licensing team work closely with partnering agencies, named 'Responsible Authorities' under the Licensing Act 2003. Responsible authorities include Planning, West Yorkshire Police, Trading Standards, Environmental Health, Fire Service, and Safe Guarding Children team.

3.3 Place Based Working

Working closely with Responsible Authorities the Licensing Authority can address issues within the districts that make up Kirklees.

3.4 Improving outcomes for children

A key objective of the Licensing Act is the protection of children from harm, and any decision made by the Council, in its capacity as Licensing Authority, will have to have regard to this objective.

3.5 Other (e.g. Legal/Financial or Human Resources)

In determining the application Members should have regard to the Authority's licensing policy statement and the Secretary of State's Guidance. The applicant or any other person who made relevant representations in relation to the application have a right of appeal to the Magistrates' court.

4 Consultees and their opinions

4.1 Consultation has taken place in accordance with the Act, and no further representations have been received.

5 Next steps and timelines

- 5.1 When determining the review application Members, having had regard to the information in the application, may take any of the following steps as they consider appropriate:
 - a) Modify the conditions of the premises licence (which includes adding new conditions or any alteration or omission of an existing condition), for example, by reducing the 55 hours of opening or by requiring door supervisors at particular times;

- b) Exclude a licensable activity from the scope of the licence, for example, to exclude the performance of live music or playing of recorded music (where it is not within the incidental live and recorded music exemption)
- c) Remove the designated premises supervisor, for example, because they consider that the problems are the result of poor management;
- d) Suspend the licence for a period not exceeding three months;
- e) Revoke the licence.
- 5.2 Findings on any issues of fact should be on the balance of probability.
- 5.3 In arriving at a decision Members must have regard to the relevant provisions of statutory guidance and the licensing policy statement and reasons must be given for any departure.
- 5.4 The decision should be based on the individual merits of the application.
- 6 Officer recommendations and reasons
- 6.1 Members of the Panel are requested to determine the application
- 7 Cabinet portfolio holder's recommendations
- 7.1 Not applicable
- 8 Contact officer
- 8.1 Russell Williams
 Group Leader Licensing
 01484 221000
 russell.williams@kirklees.gov.uk
- 9 Background Papers and History of Decisions
- 9.1 Appendix A Review Application
- 9.2 Appendix B Copy of Premises Licence
- 9.3 Appendix C Secretary of States Guidance
- 10 Strategic Director responsible

Karl Battersby – Strategic Director Economy and Infrastructure

Tel: 01484 221000

Email: karl.battersby@kirklees.gov.uk



Appendix A

APPLICATION FOR THE REVIEW OF A PREMISES LICENCE OR CLUB PREMISES CERTIFICATE UNDER THE LICENSING ACT 2003

Please read the following instructions first

Before completing this form, please read the guidance notes at the end of the form. If you are completing this form by hand, please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records.

I,	(insert	name	of	applicant)
----	---------	------	----	------------

Richard Woodhead

- Apply for the review of a Premises Licence under Section 51
- Apply for the review of a Club Premises Certificate under Section 87 of the Licensing Act 2003 for the premises described in Part 1 below

Part 1 – Premises or Club Premises details Postal address of premises or, if none, Ordnance Survey map reference or description: Long Lane Convenience Store, 50B Long Lane, Dalton Fown/City: HUDDERSFIELD Postcode: HD5 9LH Name of premises licence holder or club holding club premises certificate (if known): Number of premises licence or club premises certificate (if known): PR(A)1377 Part 2 – Applicant details Please 'check' appropriate box(es) am: I. An interested party (please complete A or B below) (a) a person living in the vicinity of the premises (b) a body representing persons living in the vicinity of the premises (c) a person involved in business in the vicinity of the premises (d) a body representing persons involved in business in the vicinity of the premises
Part 2 — Applicant details An interested party (please complete A or B below) A person living in the vicinity of the premises Co a person involved in business in the vicinity of the premises Co a body representing persons involved in business in the vicinity of the premises Co a body representing persons involved in business in the vicinity of the premises Co a body representing persons involved in business in the vicinity of the premises Co a body representing persons involved in business in the vicinity of the premises Co a body representing persons involved in business in the vicinity of the premises Co a body representing persons involved in business in the vicinity of the premises Co a body representing persons involved in business in the vicinity of the premises Co a body representing persons involved in business in the vicinity of the premises Co a body representing persons involved in business in the vicinity of the premises Co a body representing persons involved in business in the vicinity of the premises Co a body representing persons involved in business in the vicinity of the premises Co a body representing persons involved in business in the vicinity of the premises Co a body representing persons involved in business in the vicinity of the premises Co a body representing persons involved in business in the vicinity of the premises Co a body representing persons involved in business in the vicinity of the premises Co a body representing persons involved in business in the vicinity of the premises Co a body representing persons involved in business in the vicinity of the premises Co a body representing persons involved in business in the vicinity of the premises Co a body representing persons involved in business in the vicinity of the premises Co a body representing persons involved in business in the vicinity of the premises Co a body representing persons involved in business in the vicinity of the premises Co a body representing persons involved
Name of premises licence holder or club holding club premises certificate (if known): Number of premises licence or club premises certificate (if known): Part 2 — Applicant details Please 'check' appropriate box(es) am: An interested party (please complete A or B below) (a) a person living in the vicinity of the premises (b) a body representing persons living in the vicinity of the premises (c) a person involved in business in the vicinity of the premises (d) a body representing persons involved in business in the vicinity of the premises
Name of premises licence holder or club holding club premises certificate (if known): Number of premises licence or club premises certificate (if known): Part 2 – Applicant details Please 'check' appropriate box(es) am: An interested party (please complete A or B below) (a) a person living in the vicinity of the premises (b) a body representing persons living in the vicinity of the premises (c) a person involved in business in the vicinity of the premises (d) a body representing persons involved in business in the vicinity of the premises
Name of premises licence holder or club holding club premises certificate (if known): Number of premises licence or club premises certificate (if known): Part 2 – Applicant details Please 'check' appropriate box(es) am: An interested party (please complete A or B below) (a) a person living in the vicinity of the premises (b) a body representing persons living in the vicinity of the premises (c) a person involved in business in the vicinity of the premises (d) a body representing persons involved in business in the vicinity of the premises
Number of premises licence or club premises certificate (if known): PR(A)1377 Part 2 - Applicant details Please 'check' appropriate box(es) am: An interested party (please complete A or B below) (a) a person living in the vicinity of the premises (b) a body representing persons living in the vicinity of the premises (c) a person involved in business in the vicinity of the premises (d) a body representing persons involved in business in the vicinity of the premises
Number of premises licence or club premises certificate (if known): PR(A)1377 Part 2 - Applicant details Please 'check' appropriate box(es) am: An interested party (please complete A or B below) (a) a person living in the vicinity of the premises (b) a body representing persons living in the vicinity of the premises (c) a person involved in business in the vicinity of the premises (d) a body representing persons involved in business in the vicinity of the premises
Part 2 – Applicant details Please 'check' appropriate box(es) am: An interested party (please complete A or B below) (a) a person living in the vicinity of the premises (b) a body representing persons living in the vicinity of the premises (c) a person involved in business in the vicinity of the premises (d) a body representing persons involved in business in the vicinity of the premises
Part 2 – Applicant details Please 'check' appropriate box(es) am: An interested party (please complete A or B below) (a) a person living in the vicinity of the premises (b) a body representing persons living in the vicinity of the premises (c) a person involved in business in the vicinity of the premises (d) a body representing persons involved in business in the vicinity of the premises
Please 'check' appropriate box(es) am: An interested party (please complete A or B below) (a) a person living in the vicinity of the premises (b) a body representing persons living in the vicinity of the premises (c) a person involved in business in the vicinity of the premises (d) a body representing persons involved in business in the vicinity of the premises
Please 'check' appropriate box(es) am: An interested party (please complete A or B below) (a) a person living in the vicinity of the premises (b) a body representing persons living in the vicinity of the premises (c) a person involved in business in the vicinity of the premises (d) a body representing persons involved in business in the vicinity of the premises
An interested party (please complete A or B below) (a) a person living in the vicinity of the premises (b) a body representing persons living in the vicinity of the premises (c) a person involved in business in the vicinity of the premises (d) a body representing persons involved in business in the vicinity of the premises
(a) a person living in the vicinity of the premises (b) a body representing persons living in the vicinity of the premises (c) a person involved in business in the vicinity of the premises (d) a body representing persons involved in business in the vicinity of the premises
(b) a body representing persons living in the vicinity of the premises (c) a person involved in business in the vicinity of the premises (d) a body representing persons involved in business in the vicinity of the premises
(c) a person involved in business in the vicinity of the premises (d) a body representing persons involved in business in the vicinity of the premises
(d) a body representing persons involved in business in the vicinity of the premises
(d) a body representing persons involved in business in the vicinity of the premises
2. A responsible-authority-(please-complete-G-below)
3. A member of the club to which this application relates (please complete A below)
A – Details of individual applicant
Аг
Surname: Forename(s):
am 18 years old or over:
Current postal address if lifterent from premises
address: Town/City: Postcode:
Daytime contact telephone number:
-mail address (optional):

Appendix A

B - Details of other applicant		
Surname:	Forename(s):	
Address:		
Town/City:		
Daytime contact telephone number:	Postcode:	
E-mail address (optional):		
C – Details of responsible authority a	pplicant	
Other title, e.g. R Mr		1
Surname: Woodhead	Forename(s): Richard	
Address: West Yorks	shire Police Licensing, Flint Steet	
Town/City: Daytime contact telephone number:	Huddersfield Postcode: HD1 6LG	
E-mail address (optional):		
= mail address (optional).		
This application to review relates to the f	following licensing objective(s): (Please 'check' one or more boxes)	
(a) The prevention of crime and disorde	er 🛚 🖂	
(b) Public Safety		
(c) The prevention of public nuisance		
(d) The protection of children from harr	m _	
State the ground(s) for review (please re	ead Guidance note 1):	
A large amount of none duty poid	t to be a second section of the section of the second section of the section o	
crime and disorder, and public saf	tobacco products were found within the store. Impacting of	n
	ioty illustrating objectives.	

Appendix A

Please provide as much information as possible to support the application (please read Guidance note 2)

A joint partnership operation was put into place linking West Yorkshire police, trading standards and the local authority It was carried out in the evening of Thursday 11th July where a number of licensed premises were visited to see in none duty paid tobacco was being sold or stored in the premises.

Officers attended the shop where 1126 packets (approx. retail value £11300) were found

As well as the packets of cigarettes there were 21 pouches of 50g hand rolling tobacco. The approximate value of the tobacco is £500, giving a combined retail value of £11,800

Officers also found there were no fire extinguishers on site, cctv was on site but no one could work the system. There were also no form of first aid facilities for either staff or customers

We feel the management and day to day running of this shop has greatly impacted on the licensing objectives. None duty paid tobacco products were present.

West Yorkshire police feel that the evidence presented is strong enough for the licensing panel to revoke this licence, and that serious consideration is given to revocation.

Have you made an application for review relating to this premises before? NO If 'YES', please state the date of that application:

Appendix A

If you have made representations befo made them:	re relating to this premises, please state what they were and wh	nen you
	9	
		İ
Please 'check' appropriate box(es)		
premises licence holder or club r	m and enclosures to the responsible authorities and the nolding the club premises certificate, as appropriate	\boxtimes
I understand that if I do not concepted	omply with the above requirements, my application will be	\boxtimes
It is an offence, liable on conviction of the Licensing Act 2003, to ma	n to a fine up to Level 5 on the standard scale, under Section ake a false statement in, or in connection with this application	158
Part 3 – Signatures (please read Guidar	nce note 3)	
Signature of applicant or applicant's signing on behalf of the applicant, plea	solicitor or other duly authorised agent (see guidance not	e 4). if
Signature	Date: 24 July 20	310
Capacity: YOLICE LICENS	ing Offices	
Contact name (where not previously application (please read Guidance note 5	given) and postal address for correspondence associated with:	th this
Surname:	Forename(s):	
Address:		
Town/City:	Postcode:	
Telephone number (if any):	rostcode;	
If you would prefer us to correspond with you using an e-mail address, please state your e-mail address (optional):		

Notes for Guidance

1. The ground(s) for review must be based on one of the licensing objectives.

2. Please list any additional information or details for example dates of problems which are included in the grounds for review if available.

3. The application form must be signed.

4. An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.

5. This is the address which we shall use to correspond with you about this application.

PREMISES LICENCE

Licensing Act 2003

PR(A)1377

THIS LICENCE IS ISSUED BY



LICENSING
Flint Street Depot
Flint Street
Fartown
Huddersfield
HD1 6LG

Tel: 01484 456868

Email: licensing@kirklees.gov.uk

POSTAL ADDRESS OF PREMISES

Unit 1-2 50B Long Lane
Units 1 And 2
50B Long Lane
Dalton
Huddersfield
HD5 9LH

LICENSABLE ACTIVITIES AUTHORISED BY THE LICENCE

Sale of Alcohol

THE TIMES THE LICENCE AUTHORISES THE CARRYING OUT OF LICENSABLE ACTIVITIES

Sale of Alcohol

Day(s)

From - To

Monday to Sunday

07:00 - 23:00

THE OPENING HOURS OF THE	PREMISES		No. of the last of
DAY(S)	FROM	ТО	
Monday to Sunday	07:00	23:00	

WHERE THE LICENCE AUTHORISES SUPPLIES OF ALCOHOL WHETHER THESE ARE ON AND/OR OFF SUPPLIES

Alcohol is supplied for consumption off the Premises

NAME (REGISTERED) ADDRESS, TELEPHONE NUMBER AND EMAIL (WHERE RELEVANT) OF THE PREMISES LICENCE HOLDER

Email address

Mobile Number

REGISTERED NUMBER OF HOLDER, FOR EXAMPLE COMPANY NUMBER, CHARITY NUMBER (WHERE APPLICABLE)

NAME, ADDRESS OF THE DESIGNATED PREMISES SUPERVISOR WHERE THE PREMISES LICENCE AUTHORISES THE SUPPLY OF ALCOHOL

PERSONAL LICENCE NUMBER AND ISSUING AUTHORITY OR PERSONAL LICENCE HELD BY DESIGNATED PREMISES SUPERVISOR (WHERE THE PREMISES AUTHORISES THE SUPPLY OF ALCOHOL)

PERSONAL LICENCE NUMBER:
LICENSING AUTHORITY:

Kirklees Council

PREMISES LICENCE

Licensing Act 2003

PR(A)1377

ANNEXES

ANNEX 1 - MANDATORY CONDITIONS

ANNEX 1 - MANDATORY CONDITIONS

Alcohol:

- 1. No supply of alcohol may be made under this licence:
 - a. At a time when there is no designated premises supervisor in respect of the premises licence, or
 - b. At a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended.
- 2. Every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence.
- 3. The premises licence holder or club premises certificate holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol.

The designated premises supervisor in relation to the premises licence must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy.

The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date or birth and either -

- a. a holographic mark, or
- b. an ultraviolet feature.
- 4. A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.

For the purposes of the condition set out in paragraph 1 of this condition -

- a. "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979;
- b. "permitted price" is the price found by applying the formula $P = D + (D \times V)$ where -
- i. P is the permitted price,
- ii. D is the amount of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and
- iii. V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;
- c. "relevant person" means, in relation to premises in respect of which there is in force a premises licence -
- i. the holder of the premises licence,
- ii. the designated premises supervisor (if any) in respect of such a licence, or
- iii. the personal licence holder who makes or authorises a supply of alcohol under such a licence;
- d. "relevant person" means, in relation to premises in respect of which there is in force a club premises

certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and

- e. "value added tax" mean value added tax charged in accordance with the Value Added Tax Act 1994.
- 5. Where the permitted price would (apart from this paragraph) not be a whole number of pennies, the price given by that sub-paragraph shall be taken to be the price actually given by that sub-paragraph rounded up to the
- 6. (1) Sub-paragraph (2) applies where the permitted price on a day ("the first day") would be different from the permitted price on the next day ("the second day") as a result of a change to the rate of duty or value added tax.
- (2) The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.

ANNEX 2 – CONDITIONS CONSISTANT WITH THE OPERATING SCHEDULE

- 1. Deliveries to the premises will be made at times that will avoid disturbances to nearby residents
- 2. A list to be kept of all refused sales
- 3. CCTV to be installed to the requirements of the Police.

ANNEX 3 – CONDITIONS ATTACHED AFTER A HEARING BY THE LICENSING AUTHORITY

ANNEX 4 - PLANS OF PREMISE

As outlined in the operating schedule and attached plan

Date Granted: 31 December 2011

Date Commences/Varied: 31 December 2011

Head of Public Protection Service

PREMISES LICENCE SUMMARY

Licensing Act 2003

PR(A)1377

THIS LICENCE IS ISSUED BY



LICENSING
Flint Street Depot
Flint Street
Fartown
Huddersfield
HD1 6LG

Tel: 01484 456868 Email: licensing@kirklees.gov.uk

POSTAL ADDRESS OF PREMISES

Unit 1-2 50B Long Lane

Units 1 And 2 50B Long Lane

Dalton

Huddersfield

HD5 9LH

LICENCADIE A	OTHER PROPERTY				
LICENSABLE A	CHIVIII	-S Aliti	1UDICED	DVTHE	LIGENION
	O I I T I I I I	-0 70 11	IUNISED	DI IME	LICENCE

Sale of Alcohol

THE TIMES THE LICENCE AUTHORISES THE CARRYING OUT OF LICENSABLE ACTIVITIES Sale of Alcohol

Day(s)

Day(s)

From - To

Monday to Sunday

07:00 - 23:00

THE OPENING HOURS OF TH	L FIXEWISES	
Monday to Sunday	07:00	TO 23:00

WHERE THE LICENCE AUTHORISES SUPPLIES OF ALCOHOL WHETHER THESE ARE ON AND/OR OFF SUPPLIES

Alcohol is supplied for consumption off the Premises

NAME, (REGISTERED) ADDRESS OF HOLDER OF PREMISES LICENCE

REGISTERED NUMBER OF HOLDER, FOR EXAMPLE COMPANY NUMBER, CHARITY NUMBER (WHERE APPLICABLE)

NAME OF DESIGNATED PREMISES SUPERVISOR WHERE THE PREMISES LICENCE AUTHORISES THE SUPPLY OF **ALCOHOL**

STATE WHETHER ACCESS TO THE PREMISES BY CHILDREN IS RESTRICHED OR PROHIBITED

As per Licensing Act 2003

Any conditions applicable to these premises are attached to the licence

Date Granted:

31 December 2011

Date Commences/Varied: 31 December 2011



Head of Public Protection Service

Relevant Sections of Secretary of State Guidance – Under Section 182 of <u>Licensing Act 2003</u>

Crime and disorder

- 2.1 Licensing authorities should look to the police as the main source of advice on crime and disorder. They should also seek to involve the local Community Safety Partnership (CSP).
- 2.2 In the exercise of their functions, licensing authorities should seek to co-operate with the Security Industry Authority ("SIA") as far as possible and consider adding relevant conditions to licences where appropriate. The SIA also plays an important role in preventing crime and disorder by ensuring that door supervisors are properly licensed and, in partnership with police and other agencies, that security companies are not being used as fronts for serious and organised criminal activity. This may include making specific enquiries or visiting premises through intelligence led operations in conjunction with the police, local authorities and other partner agencies. Similarly, the provision of requirements for door supervision may be appropriate to ensure that people who are drunk, drug dealers or people carrying firearms do not enter the premises and ensuring that the police are kept informed.
- 2.3 Conditions should be targeted on deterrence and preventing crime and disorder including the prevention of illegal working in licensed premises (see paragraph 10.10). For example, where there is good reason to suppose that disorder may take place, the presence of closed-circuit television (CCTV) cameras both inside and immediately outside the premises can actively deter disorder, nuisance, anti-social behaviour and crime generally. Some licence holders may wish to have cameras on their premises for the prevention of crime directed against the business itself, its staff, or its customers. But any condition may require a broader approach, and it may be appropriate to ensure that the precise location of cameras is set out on plans to ensure that certain areas are properly covered and there is no subsequent dispute over the terms of the condition.
- 2.4 The inclusion of radio links-and ring-round phone systems should be considered an appropriate condition for public houses, bars and nightclubs operating in city and town centre leisure areas with a high density of licensed premises. These systems allow managers of licensed premises to communicate instantly with the police and facilitate a rapid response to any disorder which may be endangering the customers and staff on the premises.
- 2.5 Conditions relating to the management competency of designated premises supervisors should not normally be attached to premises licences. It will normally be the responsibility of the premises licence holder as an employer, and not the licensing authority, to ensure that the managers appointed at the premises are competent and appropriately trained. The designated premises supervisor is the key person who will usually be responsible for the day to day management of the premises by the premises licence holder, including the prevention of disorder. A condition of this kind may only be justified as appropriate in rare circumstances

where it can be demonstrated that, in the circumstances associated with particular premises, poor management competency could give rise to issues of crime and disorder and public safety.

2.6 The prevention of crime includes the prevention of immigration crime including the prevention of illegal working in licensed premises. Licensing authorities should work with Home Office Immigration Enforcement, as well as the police, in respect of these matters. Licence conditions that are considered appropriate for the prevention of illegal working in licensed premises might include requiring a premises licence holder to undertake right to work checks on all staff employed at the licensed premises or requiring that a copy of any document checked as part of a right to work check are retained at the licensed premises.

Public safety

- 2.7 Licence holders have a responsibility to ensure the safety of those using their premises, as a part of their duties under the 2003 Act. This concerns the safety of people using the relevant premises rather than public health which is addressed in other legislation. Physical safety includes the prevention of accidents and injuries and other immediate harms that can result from alcohol consumption such as unconsciousness or alcohol poisoning. Conditions relating to public safety may also promote the crime and disorder objective as noted above. There will of course be occasions when a public safety condition could incidentally benefit a person's health more generally, but it should not be the purpose of the condition as this would be outside the licensing authority's powers (be ultra vires) under the 2003 Act. Conditions should not be imposed on a premises licence or club premises certificate which relate to cleanliness or hygiene.
- 2.8 A number of matters should be considered in relation to public safety. These may include:
- Fire safety;
- Ensuring appropriate access for emergency services such as ambulances;
- Good communication-with local authorities and emergency services, for example communications networks with the police and signing up for local incident alerts (see paragraph 2.4 above);
- Ensuring the presence of trained first aiders on the premises and appropriate first aid kits;
- Ensuring the safety of people when leaving the premises (for example, through the provision of information on late-night transportation);
- Ensuring appropriate and frequent waste disposal, particularly of glass bottles;
- Ensuring appropriate limits on the maximum capacity of the premises (see paragraphs 2.12-2.13, and Chapter 10; and

- Considering the use of CCTV in and around the premises (as noted in paragraph 2.3 above, this may also assist with promoting the crime and disorder objective).
- 2.9 The measures that are appropriate to promote public safety will vary between premises and the matters listed above may not apply in all cases. As set out in Chapter 8 (8.38-8.46), applicants should consider when making their application which steps it is appropriate to take to promote the public safety objective and demonstrate how they achieve that.
- 2.10 Licence holders should make provision to ensure that premises users safely leave their premises. Measures that may assist include: Providing information on the premises of local taxi companies who can provide safe transportation home; and Ensuring adequate lighting outside the premises, particularly on paths leading to and from the premises and in car parks.
- 2.11 Where there is a requirement in other legislation for premises open to the public or for employers to possess certificates attesting to the safety or satisfactory nature of certain equipment or fixtures on the premises, it would be inappropriate for a licensing condition to require possession of such a certificate. However, it would be permissible to require as a condition of a licence or certificate, if appropriate, checks on this equipment to be conducted at specified intervals and for evidence of these checks to be retained by the premises licence holder or club provided this does not duplicate or gold-plate a requirement in other legislation. Similarly, it would be permissible for licensing authorities, if they receive relevant representations from responsible authorities or any other persons, to attach conditions which require equipment of particular standards to be maintained on the premises. Responsible authorities such as health and safety authorities should therefore make their expectations clear in this respect to enable prospective licence holders or clubs to prepare effective operating schedules and club operating schedules.
- 2.12 "Safe capacities" should only be imposed where appropriate for the promotion of public safety or the prevention of disorder on the relevant premises. For example, if a capacity has been imposed through other legislation, it would be inappropriate to reproduce it in a premises licence. Indeed, it would also be wrong to lay down conditions which conflict with other legal requirements. However, if no safe capacity has been imposed through other legislation, a responsible authority may consider it appropriate for a new capacity to be attached to the premises which would apply at any material time when the licensable activities are taking place and make representations to that effect. For example, in certain circumstances, capacity limits may be appropriate in preventing disorder, as overcrowded venues can increase the risks of crowds becoming frustrated and hostile.
- 2.13 The permitted capacity is a limit on the number of persons who may be on the premises at any time, following a recommendation by the relevant fire and rescue authority under the Regulatory Reform (Fire Safety) Order 2005. For any application for a premises licence or club premises certificate for premises without an existing permitted capacity where the applicant wishes to take advantage of the special provisions set out in section 177 of the 2003 Act1, the applicant should conduct their own risk assessment as to the appropriate capacity of the premises. They should send their recommendation to the fire and rescue authority which will consider it and decide what the "permitted capacity" of those premises should be.

2.14 Public safety may include the safety of performers appearing at any premises, but does not extend to the prevention of injury from participation in a boxing or wrestling entertainment.



Agenda Item 9

Name of meeting:

Licensing Panel

Date:

Wednesday 4th September 2019, at 11:30am - Meeting Room 1,

Huddersfield Town Hall, Ramsden Street, Huddersfield

Title of report:

Licensing Act 2003 – Application to vary a Premises Licence to specify an individual as designated premises supervisor under section 37 of Licensing Act 2003 at Beechley Filling Station, Flush

Garage, Wakefield Road, Liversedge, WF15 6AU

Purpose of report:

To determine the application

Key Decision - Is it likely to result in spending or saving £250k or more, or to have a significant effect on two or more electoral wards?	Not applicable .
Key Decision - Is it in the Council's Forward Plan (key decisions and private reports?)	Not applicable
The Decision - Is it eligible for call in by Scrutiny?	Not applicable
Date signed off by <u>Strategic Director</u> & name	Russell Williams as agreed by Karl Battersby
Is it also signed off by the Service Director (Finance)?	Not applicable
Is it also signed off by the Service Director for Legal Governance and Commissioning?	Not applicable
Cabinet member portfolio	Clir Rob Walker

Electoral wards affected:

Heckmondwike

Ward councillors consulted:

Cllr Aafaq Butt

Cllr Stave Hall Cllr Viv Kendrick

Public or private:

Public

GDPR Implications:

GDPR has been considered and appropriate sections of the report have been amended

1 Summary

The purpose of this report is to inform Members of an application to vary a premises licence; which as a result of representations received, has been referred to this Panel for determination.

2 Information required to take a decision

2.1 Application

- 2.1.1 On 29th July 2019 the Licensing department received an application to vary a Premises Licence to specify an individual as designated premises supervisor. This application was made by of this application may be seen at **Appendix A**.
- 2.1.2 A Representation has been received relating to this application from West Yorkshire Police. West Yorkshire Police consider that the following licensing objectives would not be achieved, should this licence be granted:
 - Prevention of Crime and Disorder
 - Protection of Children from Harm
 - Public Safety

A copy of this representation may be seen at Appendix B.

- 2.1.3 The premise licence in place at Beechley Filling Station has been in place for a number of years. However, the licence was revoked by members at a Licensing Panel hearing on 16th April 2019, after a review of the licence was submitted by West Yorkshire Police. The revocation of the licence has been appealed to Kirklees Magistrates court. As a result of the hearing at Kirklees Magistrates court on 31st July 2019, the court has directed that the appeal is to be referred back to the licensing panel for determination of the application.
- 2.1.4 At the appeal hearing, a request was made by the premises licence holders representative that the application be referred back to the licensing panel. This was because the premises licence holder was unable to attend the appeal hearing due to ill health. The magistrates agreed with this request.

2.2 <u>Licensing Policy</u>

Members considering the application should take note of the Authority's Statement of Licensing Policy, which provides the following guidance on how Members should approach the application and representation:

1.0 - Executive Summary

1.2 In exercising its duties and responsibilities under the terms of the Licensing Act 2003, the Council will operate within the statements and procedures mentioned in this policy statement. Notwithstanding this statement, all applications will be treated on their merits and judged accordingly. The council

will have regard to any relevant guidance issued by the Secretary of State in exercising its powers under the Act.

2.0 - Purpose and Scope of the Licensing Policy

2.7 The Licensing Authority recognises that each licence application must be considered on its own individual merits in the context of the four licensing objectives, and that unless relevant representations are received from responsible authority's or interested parties, there is no provision for a Licensing Authority to impose conditions on a licence other than those proposed within an application. Only conditions which have been volunteered by the applicant or which have been determined at a Licensing Panel hearing can be attached to a licence or certificate. If no relevant representations are made in respect of an application, the Licensing Authority is obliged to issue the licence on the terms sought.

Licensing Objectives.

- 1. Public Safety
- 2. Prevention of crime & disorder
- 3. Prevention of public nuisance
- 4. Protection of children from harm

2.3 Secretary of State Guidance

Members also need to consider statutory guidance issued, by the Secretary of State, under Section 182 of the Licensing Act 2003. As the representations relate to all four licensing objectives, Members attention is drawn to Section 2 of this Guidance, the relevant parts of which may be found at **Appendix C**.

3 Implications for the Council

3.1 Working with People

Residents of Kirklees need to be confident that under the Licensing Act 2003 licence holders under the Licensing Act 2003 are in a position to uphold the four licensing objectives. The committee is required to take appropriate and necessary action against licence holders where they fall short of their duties under the Licensing Act 2003. This will support both the licensing objectives and support the corporate outcomes of citizens in Kirklees living in cohesive communities, feeling safe and protected from harm.

3.2 Working with Partners

The Council's licensing team work closely with partnering agencies, named 'Responsible Authorities' under the Licensing Act 2003. Responsible authorities include Planning, West Yorkshire Police, Trading Standards, Environmental Health, Fire Service, and Safe Guarding Children team.

3.3 Place Based Working

Working closely with Responsible Authorities the Licensing Authority can address issues within the districts that make up Kirklees.

3.4 Improving outcomes for children

A key objective of the Licensing Act is the protection of children from harm, and any decision made by the Council, in its capacity as Licensing Authority, will have to have regard to this objective.

3.5 Other (e.g. Legal/Financial or Human Resources)

In determining the application Members should have regard to the Authority's licensing policy statement and the Secretary of State's Guidance. The applicant or any other person who made relevant representations in relation to the application have a right of appeal to the Magistrates' court.

4 Consultees and their opinions

Consultation has taken place in accordance with the Act. West Yorkshire Police have made a representation.

5 Next steps and timelines

- 5.1 When determining the application Members, having had regard to the representation, may take such steps as they consider appropriate for the promotion of the licensing objectives. The steps are
 - grant the application,
 - grant the application with the appropriate conditions,
 - exclude from the scope of the licence any of the licensable activities which relate to this application, or
 - reject the application
- 5.2 Findings on any issues of fact should be on the balance of probability.
- 5.3 In arriving at a decision Members must have regard to the relevant provisions of statutory guidance and the licensing policy statement and reasons must be given for any departure.
- 5.4 The decision should be based on the individual merits of the application.

6 Officer recommendations and reasons

6.1 Members of the Panel are requested to determine the application

7 Cabinet portfolio holder's recommendations

8 **Contact officer**

Mike Skelton, Licensing Officer, Licensing Service

Tel: 01484 221000 ext. 70540

Email: mike.skelton@kirklees.gov.uk

Background Papers and History of Decisions 9

- 9.1 Appendix A Application to vary a premises licence to specify an individual as designated premises supervisor under Licensing Act 2003 by
- 9.2 Appendix B Representation from West Yorkshire Police
- 9.3 Appendix C Relevant sections of Secretary of State Guidance Section 182 of Licensing Act 2003

10 Strategic Director responsible

Karl Battersby - Strategic Directory, Economy and Infrastructure

Tel: 01484 221000

Email: karl.battersby@kirklees.gov.uk

LAVDPS/01503/19

Appendix A



29-07-19 CHQ £23— R037749

Application to vary a premises licence to specify an individual as designated premises supervisor under the Licensing Act 2003

Before completing this form please read the guidance notes at the end of the form.

If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records.

I / we

(full name(s) of premises licence holder)

Being the premises licence holder, apply to vary a premises licence to specify the individual named in this application as the premises supervisor under section 37 of the Licensing Act 2003

Premises licence number

BRA 0287

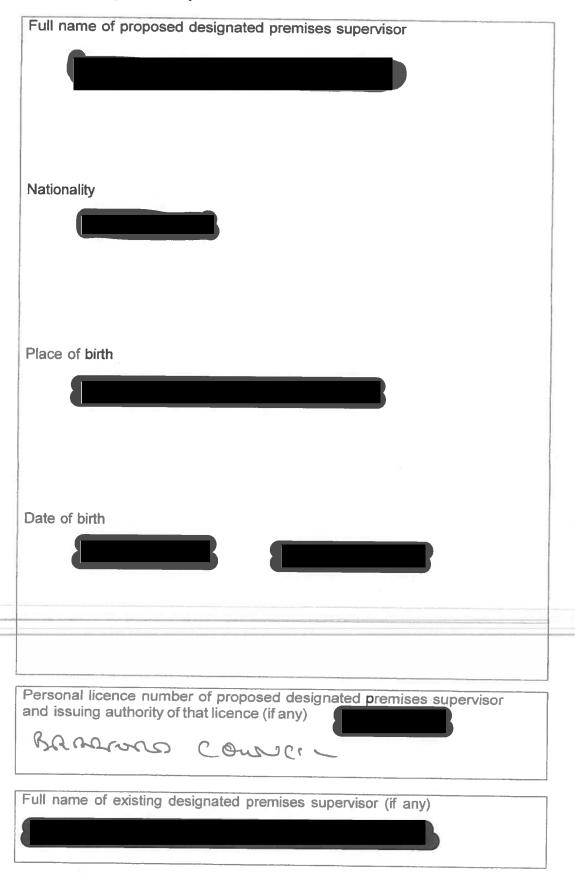
Part 1 - Premises details

Postal address of premises or, if none, Ordnance Survey map		
RECULE GILWE CTOTION		
FLUET EMPEZ, WAYZE	(41)	
RAM		
Posttown	Post code (if known)	
C105U(50C3	WF15 6A4	
	6AU	
Telephone number (if any)		

Description of premises (please re	ad guidan	ce no	te 1)	
FLINE CTATION	N 41	21	4	
CONSTRUCTION	Con	2	1000	
OFFWCMCE	•			

Appendix A

Part 2- Proposed supervisor details



Appendix A

Please tick yes

section 38 of the Licensing Act 2003 (please read guidance note 2)	
I have enclosed the premises licence or relevant part of it	
(If you have not enclosed the premises licence, or relevant part of it, please give reasons why not)	
Reasons why I have failed to enclose the premises licence or relevant part of	
it	
Please tick yes	
Please tick yes I have made or enclosed payment of the fee	
I have made or enclosed payment of	
I have made or enclosed payment of the fee I will give a copy of this application to the chief officer of police	
I have made or enclosed payment of the fee I will give a copy of this application to the chief officer of police (please read guidance note 3) I have enclosed the consent form completed by the	
I have made or enclosed payment of the fee I will give a copy of this application to the chief officer of police (please read guidance note 3) I have enclosed the consent form completed by the proposed premises supervisor I have enclosed the premises licence, or relevant part	

It is an offence, under Section 158 of the Licensing Act 2003, to knowingly or recklessly make a false statement in or in connection with this application. Those who make a false statement may be liable on summary conviction to a fine of any amount.

Appendix A

It is an offence under section 24B of the Immigration Act 1971 for a person to work when they know, or have reasonable cause to believe, that they are disqualified from doing so by reason of their immigration status.

Those who employ an adult without a valid leave to enter or remain in the UK or an adult who is subject to conditions which would prevent that person from taking up employment will be liable to a civil penalty under Section 15 of the Immigration, Asylum and Nationality Act 2006 and, pursuant to section 21 of the same act, will be committing an offence where they do so in the knowledge, or with reasonable cause to believe, that the employee is disqualified by virtue of their immigration status.

Part 3 - Signatures (please read guidance note 5)

ature of applicant or applicant's solicitor or other duly authorised it (See guidance note 6). If signing on behalf of the applicant se state in what capacity.		
Signature		
Date 26 7 - 19		
Capacity		
versor con 1965 versons		
For joint applicants signature of 2 nd applicant, 2 nd applicant's solicitor or other authorised agent (please read guidance note 7). If signing on behalf of the applicant please state in what capacity.		
Signature		
Pate		
Capacity		

Appendix B

Stephanie Mashiter

From: Sent: To: Cc: Subject:	Woodhead, Richard 29 July 2019 14:17 June Sparkes Licensing; Russell Williams; Stephanie Mashiter; Jagger, Kathryn RE: Vary DPS Beechley Filling Station			
The gentleman who wishes to be present when we found the none has been acting as general management.	duty paid cigarettes, he was in charge when the shop failed the test purchase, and ser of the site since he transferred the premises licence. Die to take on responsibility of being a DPS, as his track record proves he is			
Original Message From: June Sparkes [mailto Sent: 29 July 2019 14:10 To: Woodhead, Richard < Subject: Vary DPS Beechley Filling	; Jagger, Kathryn Station			
Hello Please see attached application to Thank you June	Vary the DPS at Beechley Filling Station.			
June Sparkes Business Support Fartown, Huddersfield, HD1 6LG	Licensing Place – Investment & Regeneration Kirklees Council Flint Street, 2 01484 456868 june.sparkes@kirklees.gov.uk			
This email and any attachments as delete it from your system, and do emails sent or received.	re confidential. If you have received it in error – notify the sender immediately, o not use, copy or disclose the information in any way. Kirklees Council monitors all			
http://www.kirklees.gov.uk				
	/assets/global/img/logo_kirkleesCouncil_x2.png]			
Website <https: www.kirklees.gov.uk=""> News<http: www.kirkleestogether.co.uk=""> Email Updates<http: stayconnected="" www.kirklees.gov.uk=""> Facebook<https: liveinkirklees="" www.facebook.com=""> Twitter <https: kirkleescouncil="" twitter.com=""></https:></https:></http:></http:></https:>				
This email and any attachments are immediately, delete it from your s Council monitors all emails sent or	re confidential. If you have received this email in error – please notify the sender ystem, and do not use, copy or disclose the information in any way. Kirklees received.			
This email has been scanned by th For more information please visit	e Symantec Email Security.cloud service. http://www.symanteccloud.com			

Relevant Sections of Secretary of State Guidance – Under Section 182 of <u>Licensing Act 2003</u>

Crime and disorder

- 2.1 Licensing authorities should look to the police as the main source of advice on crime and disorder. They should also seek to involve the local Community Safety Partnership (CSP).
- 2.2 In the exercise of their functions, licensing authorities should seek to co-operate with the Security Industry Authority ("SIA") as far as possible and consider adding relevant conditions to licences where appropriate. The SIA also plays an important role in preventing crime and disorder by ensuring that door supervisors are properly licensed and, in partnership with police and other agencies, that security companies are not being used as fronts for serious and organised criminal activity. This may include making specific enquiries or visiting premises through intelligence led operations in conjunction with the police, local authorities and other partner agencies. Similarly, the provision of requirements for door supervision may be appropriate to ensure that people who are drunk, drug dealers or people carrying firearms do not enter the premises and ensuring that the police are kept informed.
- 2.3 Conditions should be targeted on deterrence and preventing crime and disorder including the prevention of illegal working in licensed premises (see paragraph 10.10). For example, where there is good reason to suppose that disorder may take place, the presence of closed-circuit television (CCTV) cameras both inside and immediately outside the premises can actively deter disorder, nuisance, anti-social behaviour and crime generally. Some licence holders may wish to have cameras on their premises for the prevention of crime directed against the business itself, its staff, or its customers. But any condition may require a broader approach, and it may be appropriate to ensure that the precise location of cameras is set out on plans to ensure that certain areas are properly covered and there is no subsequent dispute over the terms of the condition.
- 2.4 The inclusion of radio links and ring-round phone systems should be considered an appropriate condition for public houses, bars and nightclubs operating in city and town centre leisure areas with a high density of licensed premises. These systems allow managers of licensed premises to communicate instantly with the police and facilitate a rapid response to any disorder which may be endangering the customers and staff on the premises.
- 2.5 Conditions relating to the management competency of designated premises supervisors should not normally be attached to premises licences. It will normally be the responsibility of the premises licence holder as an employer, and not the licensing authority, to ensure that the managers appointed at the premises are competent and appropriately trained. The designated premises supervisor is the key person who will usually be responsible for the day to day management of the premises by the premises licence holder, including the prevention of disorder. A condition of this kind may only be justified as appropriate in rare circumstances

where it can be demonstrated that, in the circumstances associated with particular premises, poor management competency could give rise to issues of crime and disorder and public safety.

2.6 The prevention of crime includes the prevention of immigration crime including the prevention of illegal working in licensed premises. Licensing authorities should work with Home Office Immigration Enforcement, as well as the police, in respect of these matters. Licence conditions that are considered appropriate for the prevention of illegal working in licensed premises might include requiring a premises licence holder to undertake right to work checks on all staff employed at the licensed premises or requiring that a copy of any document checked as part of a right to work check are retained at the licensed premises.

Public safety

- 2.7 Licence holders have a responsibility to ensure the safety of those using their premises, as a part of their duties under the 2003 Act. This concerns the safety of people using the relevant premises rather than public health which is addressed in other legislation. Physical safety includes the prevention of accidents and injuries and other immediate harms that can result from alcohol consumption such as unconsciousness or alcohol poisoning. Conditions relating to public safety may also promote the crime and disorder objective as noted above. There will of course be occasions when a public safety condition could incidentally benefit a person's health more generally, but it should not be the purpose of the condition as this would be outside the licensing authority's powers (be ultra vires) under the 2003 Act. Conditions should not be imposed on a premises licence or club premises certificate which relate to cleanliness or hygiene.
- 2.8 A number of matters should be considered in relation to public safety. These may include:
- Fire safety;
- Ensuring appropriate access for emergency services such as ambulances;
- Good communication with local authorities and emergency services, for example communications networks with the police and signing up for local incident alerts (see paragraph 2.4 above);
- Ensuring the presence of trained first aiders on the premises and appropriate first aid kits;
- Ensuring the safety of people when leaving the premises (for example, through the provision of information on late-night transportation);
- Ensuring appropriate and frequent waste disposal, particularly of glass bottles;
- Ensuring appropriate limits on the maximum capacity of the premises (see paragraphs 2.12-2.13, and Chapter 10; and

- Considering the use of CCTV in and around the premises (as noted in paragraph 2.3 above, this may also assist with promoting the crime and disorder objective).
- 2.9 The measures that are appropriate to promote public safety will vary between premises and the matters listed above may not apply in all cases. As set out in Chapter 8 (8.38-8.46), applicants should consider when making their application which steps it is appropriate to take to promote the public safety objective and demonstrate how they achieve that.
- 2.10 Licence holders should make provision to ensure that premises users safely leave their premises. Measures that may assist include: Providing information on the premises of local taxi companies who can provide safe transportation home; and Ensuring adequate lighting outside the premises, particularly on paths leading to and from the premises and in car parks.
- 2.11 Where there is a requirement in other legislation for premises open to the public or for employers to possess certificates attesting to the safety or satisfactory nature of certain equipment or fixtures on the premises, it would be inappropriate for a licensing condition to require possession of such a certificate. However, it would be permissible to require as a condition of a licence or certificate, if appropriate, checks on this equipment to be conducted at specified intervals and for evidence of these checks to be retained by the premises licence holder or club provided this does not duplicate or gold-plate a requirement in other legislation. Similarly, it would be permissible for licensing authorities, if they receive relevant representations from responsible authorities or any other persons, to attach conditions which require equipment of particular standards to be maintained on the premises. Responsible authorities such as health and safety authorities should therefore make their expectations clear in this respect to enable prospective licence holders or clubs to prepare effective operating schedules and club operating schedules.
- 2.12 "Safe capacities" should only be imposed where appropriate for the promotion of public safety or the prevention of disorder on the relevant premises. For example, if a capacity has been imposed through other legislation, it would be inappropriate to reproduce it in a premises licence. Indeed, it would also be wrong to lay down conditions which conflict with other legal requirements. However, if no safe capacity has been imposed through other legislation, a responsible authority may consider it appropriate for a new capacity to be-attached to the premises which-would apply at any material time when the licensable activities are taking place and make representations to that effect. For example, in certain circumstances, capacity limits may be appropriate in preventing disorder, as overcrowded venues can increase the risks of crowds becoming frustrated and hostile.
- 2.13 The permitted capacity is a limit on the number of persons who may be on the premises at any time, following a recommendation by the relevant fire and rescue authority under the Regulatory Reform (Fire Safety) Order 2005. For any application for a premises licence or club premises certificate for premises without an existing permitted capacity where the applicant wishes to take advantage of the special provisions set out in section 177 of the 2003 Act1, the applicant should conduct their own risk assessment as to the appropriate capacity of the premises. They should send their recommendation to the fire and rescue authority which will consider it and decide what the "permitted capacity" of those premises should be.

2.14 Public safety may include the safety of performers appearing at any premises, but does not extend to the prevention of injury from participation in a boxing or wrestling entertainment.

